NSW Government Procurement Policy Framework



Procurement Policy Framework

What's covered in this document

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Document control

Introduction

NSW government agencies spent around \$28 billion on goods, services and construction in 2017-18, with spend increasing by an average \$2.2 billion per annum over the past five years. Alongside this increasing procurement expenditure, the NSW Government has committed \$87.2 billion over the next four years for critical infrastructure.

To ensure this money is spent fairly and efficiently, and for the long-term benefit of everyone in NSW, government buyers must comply with a range of legislative and policy requirements.

Using the framework

The NSW Procurement Policy Framework provides a consolidated view of government procurement objectives and the Procurement Board's requirements as they apply to each step of the procurement process.

NSW Procurement Policy Framework is a "policy" for the purposes of s.176(1)(a) of the *Public Works* and *Procurement Act 1912*. Government agencies, as defined in s.162 of the Act, must comply with the mandatory parts of this document.

Procurement has a broad end-to-end definition from 'needs identification' to 'contracting and placing orders', managing contracts and supplier relationships and disposing of government assets.

The framework applies to the procurement of goods and services of any kind including construction. For clarity, the framework identifies the requirements that apply to all procurement, to *construction* procurement, or to goods and services procurement.



The term 'must' denote mandatory, rules based on requirements embedded in legislation, government policy and Procurement Board Directions and policies.



The terms 'should', 'may' and 'recommended' indicate good practice with supporting documents categorised as guidance.

All dollar values and thresholds are **exclusive of GST** and **contract value** means the total estimated spend over the life of the contract, unless otherwise specified.

Terms in *italics* are defined in the <u>Glossary</u> at the end of the framework.

Who is this document for?

This document is for everyone who buys goods or services including construction on behalf of NSW Government as well as policy makers of all levels. Agencies should ensure that their internal policies and controls are consistent with any obligations under this Framework.

It is published openly so that interested citizens and suppliers and non-government organisations can also benefit from our practice.

What's new as at 1 October 2019

- 1 PBD-2019-05 Enforceable Procurement
 Provisions, released 16 September 2019,
 effective date 29 November 2019, has been
 added to the list of Board Directions on page
 102. Requirements of PBD-2019-05 will be
 added in an update released on 29 November
 2019, when the direction comes into effect.
- 2 References to the <u>Public Works and</u> <u>Procurement Regulation 2019</u>, replacing the 2014 Regulation which was remade 1 September 2019, have been updated.
- 3 Construction and demolition waste management requirements have been added to page 26, including compliance with the *Protection of the Environment Operations Act* 1997 and Standards for Managing Construction Waste in NSW, and guidance in the Construction and Demolition Waste Management Toolkit.
- 4 References to <u>DFSI-2019-01 NSW Government Operational Communications Strategy</u>, released 15 July 2019, have been included on pages 73-74, replacing references to <u>DFSI-2016-02</u>.
- 5 References to the <u>Bid Cost Contributions Policy</u> for construction projects valued over \$100 million, released December 2018, have been added to pages 16 and 70.
- 6 Government insurance requirements in <u>TC12-12</u> Mandatory use of the TMF for all Government insurance requirements, and <u>TC16-11 Mandatory</u> principal arranged insurance for all major capital works projects, have been added at page 63.

Key to icons

The following icons are used to identify different content types:



Mandatory items - you must comply with these requirements



Recommended items - you are encouraged to apply these provisions



Applies to goods and services (non-construction) procurement, including ICT



Applies to construction procurement



Applies to ICT procurement only



Applies to *human services* (non-government organisation (NGO)) procurement only



Additional information



Foundation legislation and policies

The *Public Works and Procurement Act 1912* (PWP Act) provides the legislative framework for procurement for NSW government agencies.

The PWP Act establishes the NSW Procurement Board, its objectives and functions and defines the procurement obligations of government agencies.

NSW Government agencies must comply with a range of procurement-related requirements including:

- The PWP Act, Government Sector Finance Act 2018, Independent Commission Against Corruption Act 1988, Government Information (Public Access) Act 2009 and other legislation
- NSW Government policy
- NSW Procurement Board Directions and policies
- Premier's Memoranda
- Treasurer's Directions
- International Procurement Agreements
 arising from free trade and other international treaties to which Australia is a party.

Agency responsibilities

NSW Government procurement operates within a devolved governance structure. The heads of government agencies are ultimately responsible for managing their agency's procurement in compliance with procurement law and government policy and entering into contracts on behalf of their agency. If the Procurement Board allocates responsibility for a whole-of-government category or agreement to an agency, the agency head is also responsible for entering into those agreements on behalf of the whole-of-government.

It is critical to the governance of agency procurement that clusters or agencies appoint a Chief Procurement Officer.

Accreditation

An agency's authority to procure differs according to the terms of its accreditation by the Procurement Board under section 174 of the PWP Act. Further information on the goods and services and construction accreditation schemes is in Section 3.2.

Compliance

The PWP Act and the Procurement Board's policies and directions apply to all government agencies, excluding state-owned corporations and local councils, as defined in s.162 of the Act. The Act and the Procurement Board's policies also apply to agencies that undertake procurement to fulfil statutory functions or have other statutory powers to undertake procurement.

Agencies **must** regularly test their compliance with the mandatory requirements of this framework and other Procurement Board policies and directions. For accredited agencies this will inform the annual self-assessment attestation.

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Legislation	Public Works and Procurement Act 1912	%			Any	\bigcirc	\bigcirc	\bigcirc
Legislation	Public Works and Procurement Regulation 2019	%			Any	\bigcirc	\bigcirc	\bigcirc
Legislation	Government Sector Finance Act 2018	%			Any	\bigcirc	\bigcirc	\bigcirc
Legislation	Independent Commission Against Corruption Act 1988	%			Any	\bigcirc	\bigcirc	\bigcirc
Legislation	Government Information (Public Access) Act 2009	%			>\$150,000 (inc GST)		\bigcirc	
Policy	Accreditation program for goods and services procurement				Any	\bigcirc	\bigcirc	\bigcirc
Policy	Agency accreditation scheme for construction (for accreditations granted before September 2015)				Any	\bigcirc	\bigcirc	\bigcirc
Policy	Agency accreditation scheme for procurement (for accreditations granted after September 2015)	\bigcirc			Any	\bigcirc	\bigcirc	\bigcirc

Table 1 References: Foundation legislation and policy

Section 1

• OBJECTIVES •



Value for money



Fair and open competition



Easy to do business



Innovation



Economic development, social outcomes and sustainability

Walue for money

The overarching consideration for government procurement is ensuring best value for money in the procurement of goods, services and construction.

Value for money is not necessarily the lowest price, nor the highest quality good or service. It requires a balanced assessment of a range of financial and non-financial factors, such as: quality, cost, fitness for purpose, capability, risk, total cost of ownership or other relevant factors.

References

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Legislation	Public Works and Procurement Act 1912	%		#	Any	\bigcirc	\bigcirc	\bigcirc
Legislation	Government Sector Finance Act 2018	%		#	Any	\bigcirc	\bigcirc	\bigcirc
Policy	TPP18-06 NSW Government Business Case Guidelines	%		Q	Risk based	\bigcirc		
Policy	TPP17-03 NSW Government Guide to Cost Benefit Analysis	%		Q	Risk based	\bigcirc	\bigcirc	\bigcirc
Guidance	Statement on value for money		1	Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Market approaches guide			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Benefits realisation framework				Any	\bigcirc	\bigcirc	\bigcirc

Table 2 References: Value for money



Fair and open competition

Fair and open competition improves outcomes for NSW by broadening access to government procurement, especially for SMEs and regional businesses.

Transparent, competitive processes build trust in government procurement practices and decisions, drive fair and ethical behaviour, safeguard probity and foster healthy working relationships between government buyers and suppliers. Competition produces tangible outcomes such as cost savings, increased quality and innovation and supports market sustainability.

Relating to	Status	Cate	gory	Value	Obligation	Reference
Fair and open competition	%		Q	Any	You must treat potential suppliers equitably and not discriminate based on business size, location or ownership, except where targeted policy <i>measures</i> or <i>preferences</i> apply (e.g. <u>SME and Regional Procurement Policy</u>).	Promoting competition
					You must not discriminate against suppliers due to foreign affiliation or ownership, or the origin of their goods or services, for procurements	PBD-2017-06 International
	≥\$9.2 million covered by international procurement agreements.		Procurement Agreements			
	\Diamond		Q	Any	You should assess the impact of contract terms and extensions on market competition, including how they will limit new suppliers from doing business with government.	
Probity and fairness	<i>₱</i>		Q	Any	You must ensure procurement is fair, ethical, transparent and probity rich and ensure that probity is routinely considered in procurement decisions.	Independent Commission Against Corruption Act 1988
	S			Any	You must safeguard confidential supplier information and treat tenders and business information fairly, impartially and securely.	
			Q	Any	You should not use probity as a 'road-block' or to ignore innovative procurement arrangements with suppliers.	

Relating to	to Status 0		gory	Value	Obligation	Reference
Supplier conduct			(1)	Any	You must require suppliers to comply with relevant standards of behaviour and use reasonable endeavours to be aware of any adverse findings against current or prospective suppliers.	PBD-2017-07 Conduct by Suppliers
Transparency	<u>\$2</u>		Q	Any	You must keep appropriate records of procurement planning, management and decision making.	State Records Act 1998
	%			>\$150,000 (inc GST)	You must comply with the contract disclosure and open access information requirements of the GIPA Act including formal requests to access government information, subject to the public interest provisions in the act.	Government Information (Public Access) Act 2009 (GIPA Act)
				Any	You should proactively share information on procurement processes and decision-making, including publishing procurement policies and supplier briefings that explain the reasons for sourcing strategies and outcomes.	

Table 3: Fair and open competition

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Legislation	Government Information (Public Access) Act 2009	<u> </u>		Q	>\$150,000 (inc GST)		\bigcirc	
Legislation	Government Sector Finance Act 2018	<u></u>			Any	\bigcirc	\bigcirc	\bigcirc
Legislation	Independent Commission Against Corruption Act 1988	<i> </i>		#	Any	\bigcirc	\bigcirc	\bigcirc
Legislation	State Records Act 1998	<i> </i>		Q	Any	\bigcirc	\bigcirc	\bigcirc
Policy	PBD-2017-06 International Procurement Agreements	<i></i> ≫			≥\$657,000	\bigcirc	\bigcirc	
Policy	PBD-2017-06 International Procurement Agreements	<u> </u>		Q	≥\$9.2 million	\bigcirc	\bigcirc	
Policy	NSW Industrial Relations Guidelines: Building and Construction Procurement	<u>\$</u>		Q	Any		\bigcirc	\bigcirc
Policy	PBD 2017-07 Conduct by Suppliers	<i>№</i>		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Contract periods and extensions	\Diamond		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Controlling corruption opportunities in the provision of maintenance services				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Corruption and integrity in the NSW public sector: an assessment of current trends and events			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Corruption prevention, fairness and probity			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Corruption risks in NSW Government procurement - Recommendations to government			Q	Any	\bigcirc	\bigcirc	\bigcirc

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Guidance	Corruption risks in NSW Government procurement - Suppliers' perception of corruption				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Corruption risks in NSW Government procurement - The management challenge				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Direct Negotiations: Guidelines for managing risks				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Funding NGO delivery of human services in NSW: A period of transition				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Guidelines for managing procurement complaints				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Identifying and managing conflicts of interest in the public sector				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	International Procurement Agreements				≥\$657,000	\bigcirc	\bigcirc	
Guidance	International Procurement Agreements				≥\$9.2 million	\bigcirc	\bigcirc	
Guidance	Managing IT contractors, improving IT outcomes		•		Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Promoting competition			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Transparency, recordkeeping and disclosure				Any	\bigcirc	\bigcirc	\bigcirc

Table 4 References: Fair and open competition

Easy to do business

NSW aims to be the easiest state to start and stay in business.

Making government procurement simpler, easier and more efficient saves time and money for both agencies and businesses. Streamlined and accessible processes lower barriers to participation and expand opportunities to a broad supply base, especially small and medium businesses.

Relating to	Status	Cate	gory	Value	Obligation	Reference
Notifying suppliers of business opportunities	<u></u>		Q	Any	You must advertise open tenders electronically on the <u>eTendering website</u> . Print advertising may only be used in exceptional circumstances where electronic advertising will not meet the agency's needs. In these cases, eTendering must still also be used to, at a minimum, notify the market of the tender.	www.tenders.nsw.gov.au M2011-16 NSW Government Tenders advertised on eTendering only
				Any	You should provide as much notice as possible of upcoming procurement opportunities.	
				Any	You must ensure tender periods give respondents reasonable time to effectively price and prepare their submissions or bids.	
Contracts and prequalification schemes	&			Any	Mandated contracts must be used for ICT (Procure IT) and <i>human</i> services procurements.	PBD-2018-02 Procure IT Framework PBD-2017-04 Procuring Human Services from NGOs
	%		Q	>\$1.3 million	Unaccredited and partially accredited agencies must use the guidelines and contract templates on ProcurePoint for construction works valued over \$1.3 million. (Refer Section 2:02 Source, Contract requirements).	PBD 2014-03C Threshold for Unaccredited Work
			Q	Any	Procurements using whole-of-government arrangements, e.g. standing offers and prequalification schemes, must use the designated contract for those arrangements.	

Relating to	Status	Cate	gory	Value	Obligation	Reference
Contracts and prequalification schemes			Q	Any	Agencies should use standard tender and contract templates with uniform terms and conditions across the agency, to make it easier for potential suppliers to familiarise themselves with contract requirements.	
			Q	Any	You should use plain English and limit contract length and complexity.	
			Q	Any	You should apply the Procurement Board's recommended commercial approaches to key contract terms except where individual circumstances and/or value for money considerations require otherwise.	Commercial approaches in contracts
			Q	Any	You should minimise insurances and indemnities imposed on suppliers, with risk allocated to the party best placed to mitigate or manage those risks.	
			Q	Any	You should identify opportunities to establish prequalification schemes in place of panel contracts and standing offers, so that new suppliers are not locked out of government business opportunities for long periods.	
Supplier payments	<i>₱</i>		Q	Any	You must use the most efficient electronic payment method for suppliers, such as PCards or Electronic Funds Transfer (EFT), unless a viable electronic payment method is not available.	DFSI 2015-02 Efficient Electronic Payment Methods
			\$	Any	Cheques should not be used unless a viable electronic payment method is not available.	
			®	Any	You should pay suppliers within contractual timeframes, noting your agency must report on payment performance in its annual report.	



Easy to do business

Relating to	Status	Cate	gory	Value	Obligation	Reference
Supplier payments	<i>№</i>		Q	Any	You must pay registered <i>small businesses</i> (< 20 FTEs) within 20 calendar days of receipt of a correctly rendered invoice for payments of \$10,000 - \$1 million, unless an existing contract or standing offer provides for an alternative time period.	Faster Payment Terms Policy
			1	Any	You should pay invoices up to \$10,000 as soon as possible by PCard, for <u>applicable expenditure categories</u> , unless a more cost-effective electronic alternative is available or the supplier cannot accept electronic payment methods.	DFSI-2015-02 Efficient Electronic Payment Methods
Purchasing exemptions			1	Any	You may use purchasing exemptions to procure goods and services directly from certain suppliers, subject to your agency's safety, security or infrastructure requirements, even if the goods or services are available on whole-of-government arrangements. Refer Section 2: 01 Plan, Exemptions for details.	SME and Regional Procurement Policy Aboriginal Procurement Policy Aboriginal Participation in Construction Policy Public Works and Procurement Regulation 2019
Bid cost contributions			Q	>\$100 million	Agencies may consider contributing up to 50% of expected bid costs to eligible unsuccessful bidders for construction projects with an estimated total capital cost over \$100 million. You should identify the need and rationale for a bid cost contribution in the project's Final Business Case, and the proposed contribution should be included in the total project funding envelope presented to ERC or Cabinet for approval prior to commencing the procurement process. You should seek Treasury's agreement that conditions of the Bid Cost Contributions policy are met before releasing an Expression of Interest, if you wish to pay bid cost contributions.	NSW Bid Cost Contributions Policy

Table 5: Easy to do business

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Legislation	Building and Construction Industry Security of Payment Act 1999	<u></u>		(1)	Any			\bigcirc
Legislation	Public Works and Procurement Regulation 2019	<i>№</i>		#	Any	\bigcirc	\bigcirc	\bigcirc
Policy	Aboriginal Participation in Construction Policy	<i>≫</i>		Q	<\$250,000 >\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	Aboriginal Procurement Policy	<i>≫</i>			<\$250,000 >\$10 million	\bigcirc	\bigcirc	\bigcirc
Policy	DFSI 2015-02 Efficient Electronic Payment Methods	<i>№</i>		Q	Any			\bigcirc
Policy	Faster Payment Terms Policy	%		Q	<\$1 million			\bigcirc
Policy	PBD 2014-03C Threshold for Unaccredited Work	%		Q	>\$1.3 million	\bigcirc	\bigcirc	\bigcirc
Policy	PBD 2017-03 Civil Liability Act 2002 and Proportionate Liability	%		†	Any		\bigcirc	
Policy	PBD-2017-04 Procuring Human Services from NGOs	<i>≫</i>	A A		Any		\bigcirc	
Policy	PBD-2018-02 Replacement of the ICT Short Form Contract in the Procure IT Framework	<i>≫</i>	⊕		Any		\bigcirc	
Policy	SME and Regional Procurement Policy	<u></u>			<\$50,000 <\$250,000	\bigcirc	\bigcirc	\bigcirc
					<\$1 million >\$3 million			

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Guidance	Approaching the Supplier Market			Q	Any		\bigcirc	
Guidance	Commercial Approaches in Contracts			Q	Any		\bigcirc	
Guidance	Department of Industry - Business in NSW			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Industry Engagement Guide			Q	Any	\bigcirc	\bigcirc	
Guidance	Overview of Buying Solutions			Q	Any	\bigcirc	\bigcirc	
Templates	ICT contract templates	%	(P)		Any		\bigcirc	
Templates	NSW Human Services Agreement	%	A A		Any		\bigcirc	
Templates	Goods and services contract templates				Any		\bigcirc	
Templates	Construction contract templates - Accredited agencies			Q	Any		\bigcirc	
Templates	Construction contract templates - Unaccredited and partially accredited agencies	<i> </i>		@	>\$1.3 million		\bigcirc	

Table 6 References: Easy to do business



Innovation

The marketplace is a great source of innovation and can assist government to work smarter and deliver better services.

Industry engagement and flexible procurement practices assist agencies to adopt innovative services and solutions and support supplier innovation in government's supply chains.

Innovation can be encouraged at three levels of market engagement:

- at the state economic level through effective, early, structured, and open communication of needs to the market
- at the sourcing level by adapting sourcing methods to facilitate innovation and collaboration
- at the contract management level by focusing on outcomes and developing supplier relationships that deliver value beyond the contract.

Relating to	Status	Cate	gory	Value	Obligation	Reference
Testing new ideas				<\$1 million	You may test the capability of new solutions to meet your current or emerging business needs through innovative collaborations or	SME and Regional Procurement Policy
				<\$1 million	outcomes-based trials.	PBD-2019-03 Construction
		•		Any		Procurement Opportunities for SMEs
				Any		Digital.nsw accelerator NSW Innovation Strategy
Engaging with industry	\Diamond			Any	You should engage with industry through all phases of the procurement lifecycle, noting there are increased opportunities for innovation if industry engagement takes place as early as possible.	Industry Engagement Guide
				Any	You may consider complex market engagements to pursue innovative procurement outcomes, subject to complying with legislative and policy requirements including the <u>IPA Guidelines</u> .	Complex Market Engagement Methods

Relating to	Status	Cate	gory	Value	Obligation	Reference
Engaging with industry			Q	Any	You must refer <i>unsolicited proposals</i> to the Department of Premier and Cabinet for assessment, noting such proposals are not a substitute for routine competitive procurement actions. An <i>unsolicited proposal</i> is an approach to government from a proponent over a commercial proposition, where the government has not requested the proposal (refer <u>Glossary</u> for more). The focus of <i>unsolicited proposals</i> is on unique and innovative projects or services, with the proposal and proponent to be <u>uniquely</u> able to deliver the proposed service.	C2017-05 Unsolicited Proposals Unsolicited Proposals: Guide for Submission and Assessment
			①	Any	You may consider a commissioning and contestability approach to pursue innovative, customer centric approaches to service delivery.	TPP16-05 Commissioning and Contestability Policy
Construction			Q	Any	You should refer to the CILF practice notes as guidance when procuring and delivering major infrastructure projects. The CILF notes provide strategies to address key challenges affecting the construction sector.	Construction Industry Leadership Forum (CILF) Practice Notes
Engaging with the human services sector	%	A		Any	You must use the NGO Registration Scheme – Human Services as a first step to sourcing information from NGOs that are seeking, or are contracted, to deliver human services on behalf of the NSW Government.	PBD-2016-04 NGO Registration Scheme

Table 7: Innovation

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Policy	C2017-05 Unsolicited proposals Unsolicited Proposals: Guide for submission and assessment	%		Q	Any		\bigcirc	
Policy	PBD-2016-04 NGO Registration Scheme	%	(Any	\bigcirc		
Policy	PBD-2017-04 Procuring Human Services from NGOs	%	8		Any		\bigcirc	
Policy	PBD-2019-03 Access to Government Construction Procurement Opportunities by SMEs: Procurement innovation stream	\Diamond		Q	<\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	SME and Regional Procurement Policy: Procurement innovation stream	\Diamond			<\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	TPP16-05 Commissioning and Contestability Policy	%		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Complex Market Engagement Methods	\bigotimes		Q	Any	\bigcirc	\bigcirc	
Guidance	Construction Industry Leadership Forum (CILF) Practice Notes	\bigotimes		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Digital.nsw accelerator	\bigotimes	•		Any	\bigcirc	\bigcirc	
Guidance	Guidelines for Engagement with NSW Human Services NGOs	\bigotimes			Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Human Services Outcomes Framework				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Industry Engagement Guide			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Innovation Stream Guidelines			Q	<\$1 million		\bigcirc	

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Guidance	Market and Industry Engagement				Any	\bigcirc		
Guidance	Market Approaches Guide				Any	\bigcirc	\bigcirc	
Guidance	NSW Government Action Plan: A ten point commitment to the construction sector			#	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	NSW Innovation Strategy				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Supplier Relationship Management Guidelines				Any			\bigcirc
Guidance	Testing new ideas				Any	\bigcirc	\bigcirc	

Table 8 References: Innovation



Economic development, social outcomes and sustainability

Government procurement can help to support economic participation, social outcomes, develop skills and create jobs for the citizens of NSW.

By building a diverse supply base, government agencies can support businesses of all types to grow and encourage economic development across the state

The government uses procurement to support *small* and *medium* sized businesses, Aboriginal-owned businesses, regional businesses and disability employment organisations. It is also using its substantial infrastructure investments to support jobs and skills development for a range of workers including Aboriginal people

Sustainable procurement focuses on spending public money efficiently, economically and ethically to deliver value for money on a whole of life basis. Sustainable procurement extends the assessment of value for money beyond the sourcing process, considering benefits and risks to the organisation, the community, the economy and impacts on the environment.

Sustainable procurement:

- · Considers how procurement impacts society, the economy and the environment
- Provides all suppliers with full and fair opportunities to compete
- Respects stakeholders' interests, the rule of law and human rights
- Seeks innovative solutions to address sustainability throughout the supply chain
- Buys only what is needed or seek sustainable alternatives
- Analyses all procurement costs, including benefits for society, environment and the economy
- Integrates sustainability into procurement practices.

Relating to	Status	Cate	gory	Value	Obligation	Reference
SME and regional businesses	%			<\$50,000 <\$250,000 <\$1 million >\$3 million	You must comply with the SME and Regional Procurement Policy to support the participation of <i>SMEs and regional businesses</i> in goods and services procurement.	SME and Regional Procurement Policy
Employment of Aboriginal people	<i>№</i>		•	<\$250,000 >\$1 million >\$10 million	You must comply with the Aboriginal Procurement Policy and Aboriginal Participation in Construction Policy, to support 3,000 FTE employment opportunities for Aboriginal people by 2021 through government procurement activities.	Aboriginal Procurement Policy Aboriginal Participation in Construction
Employment of people with a disability	\bigotimes		@	Any	You may purchase goods and services of any value from an approved <i>disability employment organisation</i> via a single written quote, even if there is a whole of government arrangement in place.	Public Works and Procurement Regulation 2019
Construction skills development	<u>\$2</u>			>\$10 million	You must set targets for apprentices and trainees engaged on construction projects valued >\$10 million and monitor the contractor's progress in achieving the targets.	PBD 2017-05 Construction Training and Skills Development
	<u>\$2</u>		Q	>\$500 million	Your agency must publish and periodically update a <i>Construction Skills Development Plan</i> if it has a planned construction expenditure >\$500 million over the for-ward estimates.	



Economic, social and sustainable procurement outcomes

Relating to	Status	Cate	gory	Value	Obligation	Reference
Resource efficiency and waste reduction	%		Q	Any	You must comply with the <u>Government Resource Efficiency Policy</u> (<u>GREP</u>) by ensuring goods, services and construction projects meet minimum energy, water use and air emissions standards. An exception applies for agencies with fewer than 100 employees, when compliance is voluntary.	NSW Government Resource Efficiency Policy (GREP)
			Q	Any	You should purchase construction materials with recycled content; copy, stationery and print publication paper with post-consumer recycled content, and non-recycled paper from sustainable sources. Refer to the <u>GREP</u> for information on recognised standards and certification programs for recycled content and sustainable sources.	
	<u>\$2</u>			Any	You must use E10 and biodiesel blends where possible, unless there is a clear operational requirement that precludes the use of biofuels.	M2012-08 Use of Biofuels
			Q	Any	You should consider the product lifecycle when conducting needs analysis and developing product specifications, including taking account of <i>circular economy</i> principles, so that use of recycled materials and disposal or repurposing of goods or assets is planned into the procurement process.	NSW Circular Economy Policy Statement
Construction and demolition waste management	%		•	Any	 To the extent they relate to construction procurement: You must comply with the <u>Protection of the Environment Operations Act 1997</u>. If you are disposing of construction waste, the construction and demolition waste facility must comply with the <u>Standards for Managing Construction Waste in NSW</u>. 	Protection of the Environment Operations Act 1997 Standards for Managing Construction Waste in NSW
			Q	Any	You should refer to the <u>Construction and Demolition Waste</u> <u>Management Toolkit</u> prepared by the Environmental Protection Authority (EPA) for guidance on engaging contractors and working on contracts that involve construction and demolition.	Construction and Demolition Waste: a Management Toolkit
	①		Q	Any	Unlawful waste disposal or fraudulent behaviour by contractors and subcontractor creates the potential for significant reputation damage, financial penalty and criminal conviction.	

Table 9: Economic, social and sustainable procurement outcomes

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Legislation	Protection of the Environment Operations Act 1997	%			Any	\bigcirc	\bigcirc	\bigcirc
Legislation	Public Works and Procurement Regulation 2019				Any		\bigcirc	
Policy	Aboriginal Participation in Construction Policy	<u> </u>		(1)	<\$250,000 >\$1 million		\bigcirc	\bigcirc
Policy	Aboriginal Procurement Policy	%			<\$250,000 >\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	Board Direction 2017-05 Construction Training and Skills Development	<u>\$2</u>			>\$10 million		\bigcirc	\bigcirc
Policy	M2012-08 Use of Biofuels	%			Any		\bigcirc	
Policy	NSW Government Resource Efficiency Policy	%			Any		\bigcirc	\bigcirc
Policy	PBD 2019-03 Access to Government Construction Opportunities by SMEs	<u> </u>		‡	<\$1 million		\bigcirc	
Policy	SME and Regional Procurement Policy				<\$50,000 <\$250,000 <\$1 million >\$3 million	\bigcirc	⊘	\bigcirc
Policy	Standards for Managing Construction Waste in NSW	%		‡	Any			\bigcirc

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Guidance	Australian Disability Enterprises			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	BuyAbility			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Construction and Demolition Waste: a Management Toolkit			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Guide to Sustainable Procurement	\Diamond		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	ISO 20400 Sustainable Procurement			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	NSW Circular Economy Policy Statement	\Diamond		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	OCHRE plan - NSW Government Aboriginal Affairs Strategy	\Diamond		‡	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Resource efficiency and waste reduction	\Diamond		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Small Business Strategy				Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Supplier Diversity	\Diamond		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Supporting SMEs and Regional Businesses	\Diamond		Q	Any	\bigcirc	\bigcirc	\bigcirc

Table 10 References: Economic, social and sustainable outcomes



Section 2

• PLAN, SOURCE, MANAGE •



Plan



Source



Manage

The Plan, Source, Manage approach

Procurements follow three stages: planning, sourcing and managing the procurement.

The Plan, Source, Manage approach identifies key policy requirements and considerations in the procurement process as practical reference for government buyers. It is not intended as a prescriptive process for all procurement. The importance of each stage depends on the size, priorities, required outcomes, risk profile and type of procurement.

The Plan and Manage stages are the most critical to creating and delivering value, and appropriate time and resources should be allocated to these activities.

Procurement Board requirements

The Procurement Policy Framework uses the Plan, Source, Manage approach to provide a structured guide to procurement process as specified in legislation, government policies and Procurement Board policies and directions. Key considerations and mandatory requirements are identified at each step in the process.

Agency policies and tendering manual

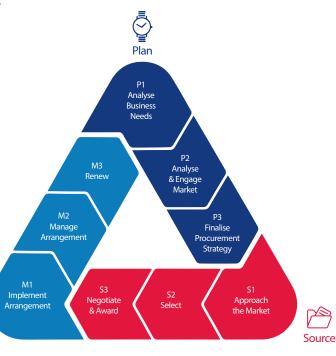
Agency procurement functions will have specific policies and procedures that need to be followed. Agency procurement manuals provide guidance on the specific agency approach to engaging with the market and managing procurement activities.

International procurement agreements

Australia is party to several international trade and procurement agreements which impact NSW government procurement. Prior to starting any procurement process, you **must first assess** if the procurement is covered by a free trade or other international procurement agreement. Refer to the IPA Guidelines to assess if you are conducting a covered procurement.

If your procurement is a covered procurement, your procurement approach and process must comply with PBD-2017-06 International Procurement Agreements and the IPA Guidelines. The procurement process must also comply with the mandatory sections of this framework, except where there is any conflict or inconsistency with the IPA Guidelines. The IPA Guidelines take precedence over all other policies that apply to covered procurements, including internal agency policies.

Manage







Understand the procurement environment and authority to procure.

Accreditation and authority to procure

Relating to	Status	Cate	gory	Value	Obligation	Reference		
Authority to procure	<u>\$2</u>	Any Any		Any	You must procure according to the terms of the agency's accreditation by the Procurement Board.	List of agencies and accreditation status		
	<u>\$2</u>		≥\$657,000 You must comply with <u>IPA Guidelines</u> for procurements valued over the thresholds, unless the agency or the procurement category		PBD-2017-06 International Procurement Agreements			
	%		1	≥\$9.2 million	is exempt.			
	%		Q	Any	You must use whole-of-government contracts and specified prequalification schemes (see <u>existing arrangements</u> below) to purchase relevant goods or services, except where exemptions apply (see <u>exemptions</u> below).			
	<u> </u>			Any	You must not split orders to avoid procurement threshold levels and/or governance requirements.			
Accredited agencies	<u> </u>		Q	Any	You must follow your agency's governance rules, including when to seek multiple quotes or go to tender, and approval requirements.	Refer to agency's policies and procedures		



Accreditation and authority to procure

Relating to	Status	Category	Value	Obligation	Reference
Goods and services: Level 1 accredited agencies			>\$20 million >\$35 million >\$50 million	You may need to seek concurrence from a level 2 accredited agency or NSW procurement for the proposed procurement approach, based on the value and risk profile of the procurement (refer <u>Section 3 Governance: 02 Accreditation</u> for definition of level 1 and level 2 accreditation).	Accreditation Program for Goods and Services Procurement
Goods and services: Unaccredited	%			You must follow the following processes to procure goods and services (non-construction) that are not covered under a whole-of-government arrangement:	PBD 2019-04 Approved Procurement Arrangements
agencies		Value Process		Process	
			< \$10,000	Purchase from any supplier, subject to agency safety and infrastructure requirements and provided the rates are reasonable and consistent with normal market rates.	
			\$10,000 - \$30,000	Obtain at least one written quotation.	
			\$30,000 - \$650,000	 Obtain at least three written quotations, or Conduct an appropriate procurement process approved by the agency head or an accredited agency within the cluster. 	
			>\$650,000	 Comply with the <u>IPA Guidelines</u>, if the agency is listed in Appendix 1 and the procurement is not exempt under Appendix 2, and Conduct a procurement process endorsed by an accredited agency within the cluster (preferred) or NSW Procurement. 	

Accreditation and authority to procure

Relating to	Status	Cate	egory	Value			Obligation	Reference
Construction: Unaccredited and partially			Q	<\$1.3 million	You m	ay undertake con	struction work valued up to \$1.3 million.	PBD 2014-03C Threshold for Unaccredited Work
accredited agencies	%		①	<\$1.3 million	• Us	se the contract tend nd/or et assistance from	ed over \$1.3 million: mplates and guidelines on ProcurePoint, an external provider or accredited agency, n project value and risk profile):	Agency Accreditation Scheme for Construction
				Value	Risk	Accreditation	Process	
				Any	Н	Partial	Must obtain external support and use	
				>\$50 million	M, L	Partial	the <u>contract templates</u> and <u>guidelines on</u> <u>ProcurePoint</u>	
				<\$50 million	M, L	Partial	May undertake phases for which the agency is accredited without external support, and Must use the contract templates and guidelines on ProcurePoint	
				Any	H, M	Unaccredited	Must get external support, and use	
				>\$50 million	L	Unaccredited	the <u>contract templates</u> and <u>guidelines</u> on ProcurePoint	
				<\$50 million L Unaccredited May undertake planning phase with external support, and	May undertake planning phase without external support, and Must obtain external support and use			
							the <u>contract templates</u> and <u>guidelines on</u> <u>ProcurePoint</u> for delivery phase	
	%		Q	>\$1.3 million			Assessment Tool in Attachment E of the Assurance Framework to assess the level of risk	Infrastructure Investor Assurance Framework
					for the		ruction project. The risk tiers aligned to risk	(Attachment E)



Agency procurement planning

Relating to	Status	Cate	gory	Value	Obligation	Reference
Goods and services	%			Any	Accredited agencies must submit an <i>Annual Procurement Plan</i> to the Board by 31 August each financial year. The plans are also published on eTendering.	Accreditation Program for Goods and Services Procurement
				Any	Unaccredited agencies are encouraged to publish an Annual Procurement Plan on eTendering.	
	%			Any	All clusters or individual agencies must publish an <i>Aboriginal Participation Strategy</i> .	Aboriginal Procurement Policy
Construction	\Diamond		Q	Any	Agencies accredited for construction through the <u>Agency Accreditation</u> <u>Scheme for Procurement</u> (accredited post-2015) should publish an <i>Annual Procurement Plan</i> on eTendering.	Agency Accreditation Scheme for Procurement
	<u></u>			>\$500 million	Agencies must publish and periodically update a <i>Construction Skills</i> Development Plan if planned construction expenditure over the four year forward estimates is >\$500 million.	PBD 2017-05 Construction Training and Skills Development
			Q	<\$500 million	Agencies should consider publishing a <i>Construction Skills</i> Development Plan where planned construction expenditure over the forward estimates is <\$500 million, particularly if the agency has a continuing program of work.	
Category plans			(1)	Any	Agencies should develop category management plans that analyse the category market, emerging trends, risks and impact on competition.	Promoting competition
Business case	<i>₱</i>			Significant proposals	You must prepare a business case to submit to Treasury for significant capital, recurrent and ICT investment proposals.	TPP18-06 NSW Government Business Case Guidelines

Agency procurement planning

Relating to	Status	Cate	gory	Value		Obligation	Reference
Gateway review	<u></u>		(1)		You must register capital relevant Gateway Coord	al, ICT and major recurrent projects with the dination Agency (GCA):	NSW Gateway Policy
				Value	Project type	Gateway Coordination Agency	
			Q	>\$10 million	Capital	Infrastructure NSW	Infrastructure Investment Assurance Framework
		6		>\$10 million	ICT	Department of Customer Service	ICT Assurance Framework
				≥\$100M over 4 years, or ≥\$50 million pa	Major recurrent	Treasury	Recurrent Expenditure Assurance Framework
Foreign exchange (FX) risk management	1	***	Q	Any	FX risk can arise when a purchase or sell goods or indirectly when good domestic providers.	TPP18-03 NSW Government Foreign Exchange Risk Policy	
	%		Q	Any	You must consider if the indirectly, by FX risk who reparing a procurement		
	<u></u>		Q	Any	You must consult with T		
	%		Q	Any	You must prepare a FX the FX Risk is a 'Substan	risk management plan if Treasury determines ntial Risk'.	

Relating to	Status	Cate	gory	Value	Obligation	Reference	
Covered procurements	①			≥\$657,000 ≥\$9.2 million	The <u>IPA Guidelines</u> take precedence over all other policies that apply to covered procurements, including internal agency policies.	PBD-2017-06 International Procurement Agreements	
Emergency procurements	%			Any	You must obtain approval from the agency head or delegate for emergency procurements.	Public Works and Procurement Regulation	
	%		Q	Any	You must report every emergency authorisation to the Procurement Board as soon as possible via NSWP.Policy@treasury.nsw.gov.au .	<u>2019</u>	
			Q	Any	You do not have to comply with the <u>IPA Guidelines</u> , Procurement Board policies or directions, or the terms of accreditation for emergency procurements. You are encouraged to achieve value for money and comply with this Policy Framework where possible.		
Procurement approved by Cabinet or ERC	%		@	≥\$657,000 ≥\$9.2 million	You must assess whether the procurement is covered by an IPA and, if applicable, comply with the <u>IPA Guidelines.</u>	PBD-2017-06 International Procurement Agreements	
Cabillet of ERC				Any	You do not have to comply with other Procurement Board policies or directions if there is any inconsistency with the Cabinet or Standing Committee decision regarding the procurement.	PBD-2019-04 Approved Procurement Arrangements	
	<u></u>			Any	You must comply with this Procurement Policy Framework, Board Directions or other policies that do not conflict with the Cabinet decision, including the need to achieve value for money.		
Supply by government entities	\Diamond			Any	You may purchase goods or services directly from another government entity that provides those goods or services as part of its principal functions.	TPP02-01 Policy Statement on the Application of	
	<u> </u>		(1)	Any	The government entity providing the goods and services (i.e. the supplier) must ensure its pricing and other terms and conditions are consistent with <i>competitive neutrality</i> principles.	Competitive Neutrality	

Relating to	Status	Cate	gory	Value		Obligation	Reference
Exemptions	1					g exemptions are compliant with IPA obligations as emption provisions and/or are under the thresholds rements.	
	%					the agency's specific requirements limit use of these safety, security or infrastructure considerations.	
			Q		directly from supp	goods and services, including construction, liers as per the table below, even if there is a tent contract in place. Value for money remains the deration.	
				Value	Supplier type		
			Q	<\$10,000	Any	You may purchase from any supplier	PBD2019-04 Approved Procurement Arrangements
			Q	<\$50,000	Small business	You may directly purchase from a small business (< 20 FTEs).	SME and Regional Procurement Policy PBD-2019-03 Construction Procurement Opportunities for SMEs
			Q	<\$250,000	Aboriginal owned business	You may directly purchase from an <i>Aboriginal</i> owned business.	Aboriginal Procurement Policy Aboriginal Participation in Construction Policy
			Q	<\$1 million	SMEs, for innovative trials	If your agency is accredited, you may directly negotiate with a SME supplier to do proof-of-concept testing or outcomes-based trials.	SME and Regional Procurement Policy PBD 2019-03
			Q	No limit	Disability employment organisation	You may purchase goods and services from an approved <i>disability employment organisation</i> via a single written quote.	Public Works and Procurement Regulation 2019



Relating to	Status	Cate	gory	Value		Obligation	Reference
Preferences	1					g <i>preferences</i> are compliant with <i>IPA</i> obligations as emption provisions and/or are under the thresholds rements.	
			®		- 1	ou may preference SMEs and Aboriginal owned businesses as per the ble below, although you must ensure value for money.	
Goods and services				Value	Supplier type	Process	
	%			<\$250,000	SME	You must first consider purchasing from SMEs whenever permitted to purchase directly from a supplier (i.e. if not required to seek multiple quotes or issue a tender). This includes purchases using standing offers, panels or prequalification schemes.	SME and Regional Procurement Policy
				<\$250,000	Aboriginal owned business	You should first consider purchasing from an <i>Aboriginal owned business</i> listed on a prequalification scheme, and may directly purchase based on one written quote You may invite multiple prequalified <i>Aboriginal owned businesses</i> to participate in a <i>selective tender</i>	Aboriginal Procurement Policy
					Hint: Many Aborig is an opportunity towned business, y If you choose to possible to preference		

Relating to	Status	Cate	gory	Value		Obligation	Reference
Construction					Supplier type	Process	
	%			<\$1 million	SME	You must make reasonable efforts to obtain a quote from <i>SMEs</i> when using the following prequalification schemes: • <u>SCM1191 Construction consultant services</u> • <u>SCM0256 General Construction Works</u> unless an <i>SME</i> cannot reasonably provide a competitive quote.	PBD-2019-03 Access to Government Construction Procurement Opportunities by SMEs
				<\$250,000	Aboriginal owned business	You may directly negotiate with suitably qualified <i>Aboriginal owned businesses</i> .	Aboriginal Procurement in Construction
				<\$1 million	Aboriginal owned business	You may invite multiple prequalified Aboriginal owned businesses to participate in a selective tender.	
Existing arrangements	<i>₱</i>		Q	Any	You must use whole goods or services, i exemptions listed a	PBD-2019-04 Approved Procurement Arrangements	
				Any	schemes where app Contingent workf Motor vehicle acc ICT services Office furniture Operational telect Financial assessm General construct - if you issue an c - if you engage a	conce quisition communications nents tion works for work valued up to \$1 million, except open tender, or local contractor for a one-off contract valued under ou formally invite the contractor to	PBD-2019-04 Approved Procurement Arrangements PBD-2013-01C Financial Assessments PBD-2014-04C Construction Procurement Prequalification Schemes for Work Valued to \$1 million



Relating to	Status	Cate	gory	Value	Value Obligation	
Existing arrangements			®	Any	You are encouraged to use the other whole-of-government prequalification schemes.	Whole-of-Government prequalification schemes
	%		Q	Any	You must check if your agency requires you to use any agency-specific standing offers, panel contracts or other arrangements.	
			®	Any	You should check if your agency has any pre-existing contracts, panels or prequalification schemes in place that meet your needs.	
			®	Any	You may use another agency's contracts, panels or prequalification schemes through a <i>piggybacking</i> clause.	Agency procurement arrangements
			Q	Any	You may seek quotes or tenders from businesses listed on a Standing Offer Notice or Multi-Use List published on the Australian Government's <u>AusTender</u> website.	PBD 2014-07 Recognising Suppliers to Australian Government

Relating to	Status	Cate	gory	Value	Obligation	Reference	
Engaging with the market			1	≥\$657,000 ≥\$9.2 million	PBD-2017-06 International procurement agreements has changed your market engagement options.	PBD-2017-06 International Procurement Agreements	
	%			Any	If you need to engage with the market to select a new supplier, the market engagement method must : • achieve value for money • be fair and transparent • ensure maximum competition in the market.		
Construction		Any		Any	You should refer to the CILF practice notes as guidance when procuring and delivering major infrastructure projects. The CILF notes provide strategies to address key challenges affecting the construction sector.	Construction Industry Leadership Forum (CILF) Practice Notes	

Relating to	Status	Cate	gory	Value	Obligation	Reference
Covered procurements			£	≥\$657,000 ≥\$9.2 million	You must comply with the IPA Guidelines if the procurement is covered by an International Procurement Agreement (IPA), i.e. is a covered procurement. The procurement is a covered procurement if: • the agency is listed in Appendix 1 of the IPA Guidelines, and • it will result in any form of contract, and • the estimated value is: - ≥\$657,000 for goods and services or - ≥\$9.2 million for construction services or - not known, and it is not exempt under Appendix 2 of the IPA Guidelines.	PBD-2017-06 International Procurement Agreements
				≥\$657,000 ≥\$9.2 million	 You must use the following types of market engagement for covered procurements: open approach to market (default) – a public notice inviting any supplier to participate in an open tender or an initial open stage of a multi-stage procurement limited tender – one or more suppliers of your agency's choice are directly invited to make a submission. A limited tender may only be used if the procurement meets the conditions specified in the IPA Guidelines. 	
	%		Q	≥\$657,000 ≥\$9.2 million	You must prepare and keep a written report for each contract awarded by <i>limited tender</i> that includes: • the value and type of goods or services • the circumstances and conditions that justified the use of the limited tender.	
	%		Q	≥\$657,000 ≥\$9.2 million	You must not discriminate against suppliers due to foreign affiliation or ownership, location or the origin of their goods or services.	



Relating to	Status	Cate	gory	Value	Obligation	Reference
Covered procurements	%		Q	≥\$657,000 ≥\$9.2 million	You must not apply any condition or undertaking to <i>covered</i> procurements that requires the use of Australian or NSW content, an Australian or NSW supplier, or similar actions to encourage local development, except for the exempt measures and preferences listed in Appendix 2, IPA Guidelines.	PBD-2017-06 International Procurement Agreements
				≥\$657,000 ≥\$9.2 million	Procurements using an existing standing offer, panel arrangement or whole of government contract do not have to comply with the IPA Guidelines, provided the initial arrangement was established following an open approach to market that complied with the IPA Guidelines, and you comply with the arrangement's rules of use.	
					Procurements using an established <i>procurement list or prequalification scheme</i> do not have to comply with the <u>IPA Guidelines</u> , provided the list or scheme was established in accordance with the IPA Guidelines. You must comply with the rules of the list or scheme, and ensure the suppliers you invite to submit tenders are selected in a fair and non-discriminatory manner.	
					Arrangements established prior to the Board issuing PBD-2017-06 (22 November 2017) can continue to be used.	
Innovation and non-traditional approaches to procurement			•	Any	You should consider innovative and non-traditional approaches to procurement, subject to meeting legislative and policy requirements, such as: • commissioning and contestability • Public Private Partnerships.	Commissioning and Contestability Policy TPP17-07 NSW Public Private Partnerships Guidelines National Public Private Partnerships Policy and Guidelines

Relating to	Status	Cate	gory	Value	Obligation	Reference
Unsolicited proposals	\Diamond		Q	Any	The government may consider <i>unsolicited proposals</i> from industry to explore unique and innovative ideas. An <i>unsolicited proposal</i> is a proposal to deal directly with the government over a commercial proposition, where the government has not requested the proposal (full definition in Glossary).	Unsolicited proposal process
			Q	Any	Unsolicited proposals must be forwarded to the Department of Premier and Cabinet for assessment. Unsolicited proposals must not be used as a substitute for routine competitive procurement or to bypass tender processes.	
Complex market engagement methods			Q	Any	You may use a complex market engagement method, such as direct negotiations (i.e. <i>limited tender</i> with one supplier) or managed services contracts.	Complex Market Engagements
	2		£	Any	 You must, when considering a complex market engagement: ensure the procurement process complies with the IPA Guidelines, if it is a covered procurement ensure the procurement strategy justifies the procurement method, including a comprehensive analysis of the market that demonstrates it is the most suitable approach demonstrate, for a direct negotiation, that a competitive process does not need to, or cannot, be conducted but value for money can still be achieved conduct a risk assessment, including addressing the procurement process risks arising from the procurement method. 	
	<i>§</i> 2		Q	Any	The officer approving the complex market procurement method must be satisfied that the agency will satisfy its legislative and policy obligations in relation to the procurement.	
Resource efficiency and the circular economy			Any		You should consider the product lifecycle when conducting needs analysis and developing product specifications, including <i>circular economy</i> principles, so that reuse, repurposing, recycling and/or disposal of goods or assets is planned into the procurement process.	NSW Circular Economy Policy Statement Government Resource Efficiency Policy



Relating to	Status	Category	Value	Obligation	Reference			
Bid cost contributions		(1)	>\$100 million	Agencies may consider contributing up to 50% of expected bid costs to eligible unsuccessful bidders for construction projects with an estimated total capital cost over \$100 million. You should identify the need and rationale for a bid cost contribution in the project's Final Business Case, and the proposed contribution should be included in the total project funding envelope presented to ERC or Cabinet for approval prior to commencing the procurement process.				
				You should seek Treasury's agreement that conditions of the Bid Cost Contributions policy are met before releasing an Expression of Interest, if you wish to pay bid cost contributions.				

References

Туре	Reference	Status	Category	Value	Plan	Source	Manage
Legislation	Public Works and Procurement Regulation 2019	<u>\$2</u>		Any	\bigcirc	\bigcirc	
Policy	Aboriginal Participation in Construction Policy (APIC)	<u></u>	Q	<\$250,000 >\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	Aboriginal Procurement Policy (APP)	<u></u>		<\$250,000 >\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	Accreditation Program for Goods and Services Procurement	%		Any	\bigcirc	\bigcirc	\bigcirc
Policy	Agency Accreditation Program for Procurement (for construction accreditation gained post-2015)	%	•	Any	\bigcirc	\bigcirc	\bigcirc
Policy	Agency Accreditation Scheme for Construction (for construction accreditation gained pre-2015)	<u>\$2</u>	Q	Any	\bigcirc	\bigcirc	\bigcirc
Policy	NSW Bid Cost Contributions Policy	\bigcirc	Q	>\$100 million	\bigcirc	\bigcirc	\bigcirc

References

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Policy	C2017-05 Unsolicited Proposals	%			Any	\bigcirc	\bigcirc	\bigcirc
Policy	Government Resource Efficiency Policy	%			Any	\bigcirc	\bigcirc	\bigcirc
Policy	ICT Assurance Framework	%	•		>\$10 million	\bigcirc	\bigcirc	
Policy	Infrastructure Investment Assurance Framework	%			>\$10 million	\bigcirc	\bigcirc	
Policy	National Public Private Partnerships Policy and Guidelines	%		Q	Any	\bigcirc	\bigcirc	\bigcirc
Policy	NSW Circular Economy Policy Statement			Q	Any	\bigcirc	\bigcirc	\bigcirc
Policy	NSW Gateway Policy	%		1	>\$10 million	\bigcirc	\bigcirc	
Policy	NSW Public Private Partnerships Guidelines (TPP17-07)	%		1	Any	\bigcirc	\bigcirc	\bigcirc
Policy	PBD-2013-01C Financial Assessments			Q	>\$1 million		\bigcirc	\bigcirc
Policy	PBD2014-03C Agency Accreditation Scheme for Construction - threshold for unaccredited agencies	%		Q	>\$1.3 million	\bigcirc	\bigcirc	\bigcirc
Policy	PBD-2014-04C Construction Procurement Prequalification Schemes for Work Valued to \$1 million	<u></u>			<\$1 million	\bigcirc	\bigcirc	
Policy	PBD 2014-07 Recognising Suppliers to Australian Government				Any	\bigcirc	⊘	
Policy	PBD 2017-05 Construction Training and Skills Development	<u> </u>		‡	>\$10 million >\$500 million	\bigcirc	\bigcirc	\bigcirc
Policy	PBD-2017-06 International Procurement Agreements				≥\$657,000	\bigcirc	\bigcirc	



References

Туре	Reference	Status	Category	Value	Plan	Source	Manage
Policy	PBD-2017-06 International Procurement Agreements	<u> </u>	£	≥\$9.2 million	\bigcirc	\bigcirc	
Policy	PBD 2019-03 Access to Construction Contracting Opportunities by SMEs	<i>₱</i>	Q	<\$1 million	\bigcirc	\bigcirc	
Policy	PBD 2019-04 Approved Procurement Arrangements	<i>₱</i>		Any	\bigcirc	\bigcirc	
Policy	SME and Regional Procurement Policy	2		<\$50,000 <\$250,000 <\$1 million >\$3 million	\bigcirc	\bigcirc	\bigcirc
Policy	TPP02-01 Policy Statement on the Application of Competitive Neutrality	%		Any	\bigcirc	\bigcirc	
Policy	TPP16-05 Commissioning and contestability policy	%		Any	\bigcirc	\bigcirc	\bigcirc
Policy	TPP18-06 NSW Government Business Case Guidelines	<u> </u>		Significant	\bigcirc		
Policy	TPP19-03 Recurrent Expenditure Assurance Framework	%		≥\$50 million pa ≥\$100 million over 4 years	\bigcirc	\bigcirc	
Guidance	Commissioning and Contestability Practice Guide			Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Construction Industry Leadership Forum (CILF) Practice Notes		Q	Any	\bigcirc	\bigcirc	
Guidance	Complex market engagement methods		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidance	Market approaches guide			Any	\bigcirc	\bigcirc	
Guidance	Promoting competition			Any	\bigcirc	\bigcirc	







Identify and engage suppliers that will deliver best value for money in a framework of probity and fair dealing.

Probity and fairness

Relating to	Status	Status Category		Value	Obligation	Reference	
Probity	<u>\$2</u>		Q	Any	Agencies must ensure procurement procedures are in place that safeguard fair, transparent and ethical practices.	Refer to agency's policies and procedures	
	%			Any	You must be aware of the general and procurement-specific obligations under relevant legislation and the agency's code of conduct, gifts and benefits policy and business ethics statement.		
	<u> </u>		(1)	Any	You must follow the agency's procedures to manage conflicts of interest, both real and perceived.		
Probity advisers and auditors			@	Any	You may engage a <i>probity adviser</i> or <i>auditor</i> , although this should be the exception rather than the rule for standard procurement activities.	Corruption prevention, fairness and probity	
	\Diamond		@	Any	Agencies should clearly set out the general principles of probity which staff and <i>probity advisers/auditors</i> are expected to apply throughout a procurement or sale process.		
	<u> </u>		@	Any	You, your managers and other agency staff, retain accountability for procurement decisions and following probity-rich management practices even if a <i>probity adviser/auditor</i> is engaged.		

Probity and fairness

Relating to	Status Categ		Category Value		Obligation	Reference
Probity advisers and auditors	<u></u>	19		Any	 You must, when engaging probity advisers or auditors: be satisfied the engagement will not create a real or perceived conflict of interest arising from this or other work being performed by the probity adviser/auditor not engage auditors that are already engaged in other work within the agency except where the audits are linked or there are other mitigating circumstances ensure probity advisers/auditors remain independent and objective by not engaging the same probity advisers/auditors on an ongoing or serial basis over several related or unrelated issues. 	Corruption prevention, fairness and probity
			Q	Any	Agencies may be asked to report to the Procurement Board on the use of <i>probity advisers and auditors</i> within the agency.	
			Q	Any	Continuing to engage the same adviser or auditor can, at a minimum, give rise to a perception that the relationship is not robustly independent.	



Relating to	Status	Cate	gory	Value	Obligation	Reference	
Tender length and complexity	&			Any	You must when preparing tender documentation: • provide a length limit for tender responses whenever feasible • use plain English • reasonably limit the complexity of tender requirements.	SME and Regional Procurement Policy	
Supplier conduct	%		Q	Any	You must , in all tenders or sourcing documents, ensure prospective tenderers or suppliers are made aware of the requirement to: • comply where relevant with the NSW Procurement Policy Framework, the NSW Code of Practice for Procurement and the NSW Industrial Relations Guidelines : Building and Construction Procurement	PBD 2017-07 Supplier Conduct	
					 provide information concerning any findings of dishonest, unfair, unconscionable, corrupt or illegal conduct against the tenderer, its directors or management. 		
				Any	Findings of dishonest, unfair, unconscionable, corrupt or illegal conduct have consequences for individual suppliers, up to exclusion from contracting opportunities with the government.		
Addition	al require	ments f	or cons	truction contract	ts		
Supplier conduct	%		Q	Any	You must include the mandatory evaluation criteria on adverse actual or reputational risks arising from supplier conduct in all EOIs and RFTs for construction projects. The criteria wording is provided in PBD 2017-07.	PBD 2017-07 Supplier Conduct	
Industrial relations	%		Q	Any	You must clearly set out the requirements of the <u>NSW Industrial</u> <u>Relations Guidelines: Building and Construction Procurement</u> in all EOIs, tenders and contractual documents for construction projects.	NSW Industrial Relations Guidelines: Building and Construction Procuremen	
	%		Q	≥\$10 million ≥ \$5 million	You must require tenderers to provide a <i>Workplace Relations Management Plan</i> for construction projects where the NSW government or a public sector body contribution is: • ≥\$10 million, or • ≥ \$5 million and at least 50% of the total construction project value.		

Relating to	Status	Category	Value	Obligation	Reference
Standards	%		Any	You must ensure construction materials and processes are fit for purpose, including complying with relevant Australian and international standards, for example by requiring independent certifications, supplier statements or delivery inspections.	PBD-2016-03 Construction Standards and Conformance
	<u> </u>	Q	Any	You must identify and document the intended purpose or purposes when procuring construction goods or services, including the anticipated uses and period of use.	
	%	Q	Any	You must assess risks arising from non-conforming or non-compliant building products and construction materials, taking account of the intended purpose or purposes of the procurement.	
	2		Any	 You must ensure these risks are managed as far as practicable, considering: legal obligations relating to work health and safety, public safety and environmental protection compliance with the relevant design and performance standard in the National Construction Code other relevant international and Australian Standards and technical specifications. 	
	%	@	Any	You must contractually require contractors to comply with relevant standards for building products, construction materials and construction or manufacturing processes, including that they comply with the standards specified in PBD 2016-03.	
	<u></u>		Any	You must ensure contractors comply with relevant standards, including where relevant third-party independent certification.	
		②	≥\$10 million	You are encouraged to disclose publicly the source of major components and materials on infrastructure projects valued ≥\$10 million.	



Relating to	Status	Category	Value	Obligation	Reference	
Financial assessments	<u></u>	Q	Any	You must ensure that tender and relevant contract documentation includes appropriate references to the sharing and use of financial assessment reports.	PBD 2013-01C Financial Assessments	
		①	>\$1 million	You must obtain a financial assessment on the preferred contractor prior to awarding a construction contract for work valued >\$1 million. The assessment must be: • no more than six months old for contracts valued \$1 million - \$10 million • no more than three months old for contracts valued >\$10 million.		
	%	Q	Any	You must use the <u>Financial Assessments Prequalification Scheme</u> to procure financial assessment reports, unless your agency has capability to prepare financial assessment reports itself.	Financial Assessments Prequalification Scheme	
	<u> </u>	Q	Any	You must address risks and any recommended actions identified in a financial assessment by applying appropriate strategies through the life of the contract.		
	1		Any	Suppliers that are members of the Financial Assessments Prequalification Scheme are required to provide a copy of each report prepared for an agency to NSW Procurement. These reports are held in a <u>central repository</u> and agencies can <u>request access to reports</u> for specific contractors. The report date is provided to allow agencies to comply with the timeframes above.	Financial Assessments Repository	

Relating to	Status	Category	Value	Obligation	Reference	
Work, health and safety	<u></u>	Q		You must ensure construction contractors provide evidence of <i>WHS Management Systems</i> and/or WHS management performance as follows:	Work Health and Safety Management Systems and Auditing Guidelines	
	②	@	Any	Design consultancy: You must include safety risks relating to the construction work site in the tender documents. You must confirm the successful designer is capable of meeting safe design obligations.		
	8	(1)	<\$1 million	You must include the safe design report and asbestos register in the tender documents if the work involves refurbishment or demolition. You must require potential <i>Principal Contractors</i> to provide evidence of previous satisfactory WHS management performance. You must require the successful tenderer to submit a <i>WHS Management Plan</i> before works begins.		
	&	Q	≥\$1 million or as required by the agency	You must comply with all WHS requirements for contracts <\$1 million, plus require: • all potential <i>Principal Contractors</i> to provide evidence of an acceptable <i>WHS Management System</i> , and • that the successful tenderer is to submit a <i>Project WHS Management Plan</i> before work begins.		



Relating to	Status	Category	Value	Obligation	Reference		
Environmental management	<i> ▶</i>	Q	Environmental Management Systems Guidelines				
			≥\$10 million, or environmentally sensitive contracts	You must require tenderers for contracts ≥\$10 million, or environmentally sensitive contracts, to have an acceptable corporate <i>Environmental Management System</i> . This includes applicants for prequalification as a tenderer for a range of contracts, and EOI s for pre-registration as a tenderer for a particular contract that meet these criteria.			
Quality management		@	Any	You should apply the requirements in the <u>Quality Management</u> <u>Systems Guidelines</u> for relevant construction contracts, consultancies, and product supply.	Quality Management Systems Guidelines		
		(1)	>\$1 million >\$100,000 >\$50,000	You are recommended to require tenderers for high risk construction contracts valued >\$1 million, consultancies >\$100,000 and product suppliers >\$50,000, to have a certified <i>Quality Management System</i> . You should also require potential suppliers of high or medium risk products to provide test certificates and certifications that products conform with requirements.			
		①	Any	For all construction contracts, consultancies and product suppliers you are recommended to require that successful tenderers implement a combination of <i>Quality Management Plans</i> , <i>Inspection</i> and <i>Test Plans</i> , provide certifications and/or allow delivery inspections (depending on the type of work and risk profile of the contract) to ensure quality standards are met.			

Additional evaluation criteria

Relating to	Status	Cate	egory	Value		Obligation			
Additional evaluation criteria									
					Supplier type	Requirement			
Goods and services				<\$3 million	SMEs	You may include a non-price evaluation criterion that considers how tenderers will support the government's economic, ethical, environmental and social priorities, consistent with relevant exemptions in <i>IPAs</i> .	SME and Regional Procurement Policy		
	2			>\$3 million	SMEs	You must include a minimum 15% non-price evaluation criteria that considers how tenderers will support the government's economic, ethical, environmental and social priorities, consistent with relevant exemptions in IPAs. At least 10% (i.e. 2/3 of the 15% weighting) must be allocated to <i>SME</i> participation.			
	<u></u>			>\$10 million	Aboriginal owned business	 You must: require that tenderers include an Aboriginal Participation Plan in tender responses include evaluation criteria to assess tenderers' Aboriginal Participation Plans. 	Aboriginal Procurement Policy		



Additional evaluation criteria

Relating to	Status	Category	Value		Obligation	Reference
A				Supplier type	Requirement	
Construction	%	@	>\$1 million or primarily directed at Aboriginal communities	Aboriginal owned business	You must set a targeted project spend to support Aboriginal participation, at a minimum 1.5% of the total estimated contract value. Agencies are encouraged to set higher requirements where appropriate.	Aboriginal Participation in Construction Policy (APIC)
			>\$10 million	Apprentices and trainees	 You must: set targets for the engagement of apprentices and trainees on the project include the target in project requirements provided to potential suppliers, including tender documents consider the capacity of tenderers to meet these requirements when evaluating and awarding the contract, including a contractor's past performance in meeting requirements ensure contractors contractually commit to, as a minimum, quarterly reporting on the engagement of apprentices and trainees, and progress in achieving the project target 	PBD 2017-05 Construction Training and Skills Development
		#	<\$10 million	Apprentices and trainees	 You should: include evaluation criteria which recognise contractor commitments to supporting skills development monitor contractor performance in meeting skills commitments include reporting and compliance assurance provisions in contracts where necessary. 	
		Q	>\$100 million	Apprentices and trainees	You must evaluate tenderers for major infrastructure projects on demonstrated ability to work effectively with government and ability to support the government's skills and apprenticeship targets.	M2014-11 Additional Evaluation Criteria for Projects Valued Over \$100 Million







Relating to	Status	Category	Value	Obligation	Reference
Contract temp	lates				
Goods and services, excl. ICT			Any	 You may use the Procurement Board's standard templates for: Head (Standing Offer) Agreement – standing offer, including panel, agreement for whole-of-government or agency-wide arrangements Customer contract order template – individual contracts under a Head Agreement Agency Specific Contract Terms – one-off contract (i.e. non-standing offer) for goods and services procurement Approved List – rules for participation in a Supplier List or Prequalification Scheme Plain English Contract – individual contracts between a prequalified supplier (i.e. supplier on a specified Supplier List) and agency. 	Goods and services contract templates Prequalification scheme templates
			Any	You may customise the standard form contracts to meet specific needs, although where possible agency contracts should reflect the general principles and approach of the commercial terms in the standard form contracts.	
			Any	You may need to seek legal advice on changes to the standard form contract.	
6	%	6		You must use the ProcureIT Framework when procuring ICT goods or services:	PBD-2018-02 Replacement of
СТ			<\$500,000	• Core& Agreement (Low Risk) - low risk ICT procurements <\$500,000	the ICT Short Form Contract in the Procur
			>\$500,000	• <u>ProcureIT v3.2</u> - long form contract agreement template for high risk and/or ICT procurements >\$500,000.	IT Framework
		6	<\$500,000	You may use ProcureIT v3.2 for any ICT procurement, including <\$500,000.	
	%	•	Any	You must seek DCS's written approval for any variations to the standard terms and conditions of the ProcureIT Framework, except for beneficial variations.	
	%	6	Any	You must provide written notification of any beneficial variations to DCS Legal prior to executing the contract, supported by legal advice confirming the variations are beneficial in nature.	

Relating to	Status	Category	Value	Obligation	Reference
(A)	%	8	Any	You must use the <u>NSW Human Services Agreement template</u> when procuring <i>human services from NGOs</i> .	PBD 2017-04 Procuring Human
Human services	<u> </u>		Any	You must seek approval to amend the template from the agency General Counsel (or external legal counsel) and the Chief Procurement Officer.	Services from NGOs
	<u> </u>	&	Any	You must annually report amendments to the template to the Human Services Category Management Working Group.	
Construct	tion				
Unaccredited and partially accredited	%	Q	>\$1.3 million	You must use the construction contract templates and templates on ProcurePoint for construction work valued >\$1.3 million: • <u>GC21</u> - construction contracts >\$1 million, or of lower value with complex contractual requirements • <u>Consultancy services</u> • <u>Project management services</u> • <u>Expression of interest</u> - seeks an indication of interest from potential service providers to undertake specific work.	Agency Accreditation Scheme for Construction Guide for Agencies PBD 2014-03C Threshold for Unaccredited Work Construction contract templates Construction procurement guidelines
			<\$1.3 million	You may use the construction contract templates and guidelines on ProcurePoint for construction work valued <\$1.3 million, including simplified contracts for lower value work: • Minor works MW21 – straightforward construction contracts <\$1 million • Mini minor works – construction contracts <\$50,000 with simple terms.	production gardening

construction prequalification schemes.

You **must** use the specified contract documents when using

Any

Construction

prequalification schemes





Relating to	Status	Catego	ory	Value	Obligation	Reference
Accredited agencies				Any	You may use the standard <u>construction contract templates and</u> <u>construction procurement guidelines</u> on ProcurePoint.	Construction procurement
	%		Q	Any	You must ensure construction contracts include appropriate references to:	
					NSW Industrial Relations Guidelines: Building and Construction Procurement	NSW Industrial Relations Guidelines
					compliance with relevant international or Australian standards	PBD-2016-03
					sharing and use of financial assessment reports	PBD 2013-01C
					WHS requirements	WHS Regulation 2017 WHS Management Systems and Auditing Guidelines
					Environmental management requirements	Environmental Management Systems Guidelines
					Quality management requirements.	Quality Management Systems Guidelines
	%		Q	Any	You must use the specified contract documents when using construction prequalification schemes.	Construction prequalification schem
Reporting						
	<u>%</u>			>\$10 million	You must ensure contracts include supplier commitments and reporting obligations under the Aboriginal Procurement Policy.	Aboriginal Procurement Policy
Goods and services	<u>%</u>			>\$3 million	You must incorporate supplier SME and sustainability commitments and reporting obligations into applicable agreements and/or contracts.	SME and Regional Procurement Policy
#	<i>≫</i>		Q	>\$1 million	You must ensure contracts include supplier commitments and reporting obligations under the APIC policy.	Aboriginal Participation in Construction
Construction	<u></u>		Q	>\$10 million	You must ensure applicable contracts include supplier obligations and quarterly reporting requirements on apprenticeship and trainee targets.	PBD 2017-05 Construction Training and Skills Developmen

Relating to	Status	Cate	gory	Value	Obligation	Reference
Contract periods			Q	Any	You may determine a suitable duration for the contract depending on the circumstances of the contract and subject to approval by the agency head or delegate.	
			D	Any	Contract periods should not, generally, be greater than five years including extension options.	
Commercial ap	proaches i	n conti	acts			
Insurance	%		Q		You must use the Treasury Managed Fund (TMF) for all government insurance requirements. The TMF provides member agencies with unlimited cover worldwide including workers compensation insurance, general insurance and travel protection.	TC12-12 Mandatory use of the TMF for all Government insurance requirements
Principal arranged	92		#	>\$10 million	You must arranged Principal Arranged Insurance (PAI) for construction projects through icare.	TC16-11 Mandatory principal arranged insurance for all major capital works projects
insurance			Q	<\$10 million	You may decide if PAI is required. PAI must be organised through icare if you decide to insure the project.	
Public liability and professional	<i>₽</i>		Q	Any	You must apply the minimum possible levels of public liability and professional indemnity insurance for SMEs, giving regard to the risk of the engagement.	SME and Regional Procurement Policy
indemnity insurance	\Diamond		Q	Any	You should minimise insurances and indemnities for all other suppliers, with risk allocated to the party best placed to mitigate or manage those risks.	Commercial approaches in contracts
			(1)	Any	You should only require professional indemnity insurance if professional services or expert advice are being supplied.	
	(i)		Q	Any	Insurance requirements should be determined for each contract based on the type of procurement arrangement, value, risk profile, category and market profile and other relevant factors.	





Relating to	Status	Cate	egory	Value	Obligation	Reference
Proportionate liability in construction			Q	Any	You may only contract out of Part 4 of the <i>Civil Liability Act 2002</i> in a construction contract when an assessment clearly demonstrates that it is justified.	PBD 2017-03 Civil Liability Act 2002 Proportionate Liability
contracts	%		Q	Any	You must submit a report to Public Works Advisory whenever you exclude proportionate liability in a construction contract. The report must set out the reasons for excluding proportionate liability.	
Indemnities				Any	You should cap indemnities required from suppliers, as uncapped liability by a supplier in favour of the state is not considered reasonable. The default position is for indemnities to be capped as a multiple of the per annum contract value.	Commercial approaches in contracts
			#	Any	Agencies should not as a general rule give indemnities. If required, the agency's liability should be limited to 1x the contract value (in total).	
		#	•	Any	Some board-mandated contract templates may have specific indemnity requirements that differ from these settings, due to the nature of the goods or services being procured.	
Guarantees			Q	Any	You should limit the use of financial securities, bank guarantees, or performance guarantees to necessary circumstances.	
Intellectual property (IP)			Q	Any	You should ensure that whichever party owns intellectual property (IP) at the start of the contract retains that ownership.	
					You should allow suppliers to retain ownership of IP in any product developed under contract, with the agency given a perpetual, transferable, royalty free licence to use the IP.	
					If there is a case for the agency to retain ownership of IP, you may decide whether the supplier is to be granted a licence to use that IP without charge (including the right to commercially exploit the IP), or place restrictions on the use of the IP.	
Dispute resolution			Q	Any	You should require the agency and supplier to seek to resolve disputes in good faith, with mediation the preferred method if this fails. Expert determination should be avoided.	Premier's Memorandum 2016-03 Model Litigant Policy for Civil Litigation

Relating to	Status	Category		Value	Obligation	Reference
Price refresh mechanisms			Q	Any	You should consider the individual circumstances of the contract, product and/or service to determine the appropriate price adjustment mechanism.	Commercial approaches in contracts
Extension options			Q	Any	You may include extension options in contracts, although the total contract term should not generally exceed five years. Extension options should only be exercised if the contract is meeting the agency's needs and supplier performance is satisfactory.	
	<i>≸</i> ≥		Q	Any	Extension options must only be exercised where it can be demonstrated the contract will continue to deliver value for money.	
Termination			Q	Any	You may require the right to terminate for convenience but provide for suppliers to be compensated for out of pocket costs reasonably incurred prior to receiving the notice of termination, in the expectation that the agreement or project would continue.	

Notifying and briefing the market

Relating to	Status	Category		Value	Obligation	Reference
Advance notice			Q	Any	You should provide as much advance notice as possible of upcoming procurement opportunities. Advance notice can be provided by publishing <i>Annual Procurement Plan</i> ¹ , publishing a notice of <i>proposed RFT</i> or other early industry engagement activities.	
Pre-tender briefings	<u></u>			Any	You must provide pre-tender briefings when reasonably requested by SMEs and regional suppliers.	SME and Regional Procurement Policy
			Q	Any	You should provide tender briefings for all significant or complex procurements to allow suppliers to better understand the requirements.	
			②	Any	You should provide group pre-tender briefings rather than to individual suppliers, to ensure all suppliers have equal access to tender information.	

¹Annual Procurement Plans are mandatory for accredited agencies.







Notifying and briefing the market

Relating to	Status	Cate	gory	Value	Obligation	Reference
Online advertising	&		①	Any	You must advertise <i>open tenders</i> electronically on the eTendering website and not by print advertising, except where exceptional reasons require the use of print. In these cases, eTendering must still be used to, at a minimum, notify the market of the tender.	M2011-16 NSW Government Tenders
			D	Any	You may also publish the advertisement on other platforms as determined by the agency.	
	%		Q	≥\$657,000 ≥\$9.2 million	For <i>covered procurements</i> , you must include the information detailed in the <u>IPA Guidelines</u> in the tender notice on the <u>eTendering website</u> .	PBD-2017-06 International Procurement Agreements
Tender periods	92		Q	Any	You must ensure tender periods give all businesses reasonable time to effectively price and prepare their submissions or bids.	
Covered procurements	%		Q	≥\$657,000 ≥\$9.2 million	You must comply with the minimum tender periods in the IPA Guidelines, if the tender is for a <i>covered procurement</i> .	PBD-2017-06 International Procurement Agreements
Non-covered procurements	\Diamond		@	Any	You should allow longer timeframes for complex and/or high value tenders, e.g. construction works that involve significant design elements may warrant longer tender periods.	Market Approaches Guide
				>\$100 million	You should consider the timing benchmarks provided by Intrastructure Australia for procurements > \$100 million that involve design and construct, PPPs or alliance delivery models.	Infrastructure Australia: Efficiencies in major project procurement volume 1

Notifying and briefing the market

Relating to	Status	Cate	egory	Value		Obligation	Reference
Non-covered procurements			Q	<\$100 million	The following n procurements <	ninimum timeframes are recommended for \$100 million	
					No set period	Where there is a genuine urgent need attached to the procurement (including in response to a critical issue or emergency).	Market Approaches Guide
					10 calendar days	 Where the tender is included in the agency's published procurement plan on the eTendering website with details of the procurement, the timing of the approach to market and advice on how to obtain tender documentation. 	
						 Where the goods and services are available through a panel contract, standing offer or prequalification scheme recognised by the NSW Government. 	
						 Where the approach to the market is part of recurring procurement arrangements undertaken by the agency. 	
					25 calendar days	In all other cases where the tender is published on the eTendering website.	
					30 calendar days	In all cases where the tender is not published on the eTendering website.	
Extensions			Q	Any		y extend tender periods where late addenda or some nal circumstance impacts tenderers' ability to meet the	
	%		Q	Any	You must apply prospective ter	the same tender extension period to all aderers.	

Notifying and briefing the market

Relating to	Status	Category		Value	Obligation	Reference
Addenda	\Diamond		Q	Any	You should not issue tender addenda within five working days before the closing date. If this is not possible, you should consider extending the tender period by at least five working days.	
Late submissions			•	Any	You should not accept a late submission, unless the delay is due to an action or failure by the agency, or very exceptional circumstances but where no other tenderers are disadvantaged by accepting the late submission.	

Post-award requirements

Relating to	Status	Status Category		Value	Obligation	Reference
Contract disclosure			D	>\$150,000 incl. GST	You must publicly disclose all contracts >\$150,000 including GST within 45 working days of becoming effective.	Government Information (Public Access) Act 2009
	%		‡	>\$150,000 incl. GST	You must publish the contract details in the agency's contract register on the eTendering website.	
			Q	>\$150,000 incl. GST	You may publish the contract details in any other location the agency makes its open access information available.	
	%		Q	>\$150,000 incl. GST	You must keep the contract information publicly available for at least 20 working days, until the project is complete, or until the goods and services have been provided under the contract.	
				>\$150,000 incl. GST	Additional disclosure requirements apply in certain circumstances, such as if there has not been a tender process and/or the terms and conditions of the contract have been directly negotiated with the supplier. Refer to the <u>GIPA Act</u> for details of the contract information to be disclosed for certain types of contracts.	

Post-award requirements

Relating to	Status	Cate	gory	Value	Obligation	Reference
Contracts with Aboriginal owned businesses	<u>\$2</u>			>\$50,000	You must disclose all goods and services (excluding construction) contracts >\$50,000 with an <i>Aboriginal owned business</i> within 45 working days of becoming effective. The disclosures must be made using the Contract Award Notice functionality on the eTendering website.	Aboriginal Procurement Policy
Debriefing prospective	<u> </u>			Any	You must provide post tender briefings when reasonably requested by SMEs and regional suppliers.	SME and Regional Procurement Policy
suppliers			‡	Any	You should provide post tender briefings for any unsuccessful applicant when reasonably requested.	
FX Risk					If the contract or procurement agreement involves goods and/or services sourced from outside Australia, it is likely there will be an FX risk.	TPP18-03 NSW Government Foreign
			Q	Any	You should consult with Treasury and TCorp about managing FX risk if the contract could be affected by foreign currency movements, including the level of exposure is uncertain or could change over the life of the contract.	Exchange Risk Policy TCorp Foreign Exchange Execution Framework
	%		#	>A\$500,000	You must hedge identified FX risks within three business days after committing to the contract or transaction, if the FX exposure amount is known and over the FX Risk Policy Threshold (currently A\$500,000 or equivalent).	
Aboriginal participation	<i>₱</i>			>\$10 million	You must require successful suppliers to provide a final <i>Aboriginal Participation Plan</i> following contract award, for applicable goods and services contracts.	Aboriginal Procurement Policy
	%		#	>\$1 million, or targeted to aboriginal communities	You must require successful suppliers to provide a final <i>Aboriginal Participation Plan</i> following contract award, for applicable construction projects.	Aboriginal Participation in Construction Policy



Post-award requirements

Relating to	Status	Cate	gory	Value	Obligation	Reference
Aboriginal participation	%		Q	>\$10 million >\$1 million	You must enter the commitments made in <i>Aboriginal Participation Plans</i> into the <u>Aboriginal Participation Portal</u> . You must submit the <i>Aboriginal Participation Plans</i> to the Procurement Board.	Aboriginal Participation Portal
Additional requi	irements f	or cons	structio	n contracts		
Work, health and safety	<i>₽</i>			Any	You must require the selected principal construction contractor to provide a <i>WHS Management Plan</i> (contracts <\$1 million) or a <i>Project WHS Management Plan</i> (contracts >\$1 million) before work commences on the construction project. You must review the Plan to ensure it addresses the elements identified in the <u>WHS Management Systems and Auditing Guidelines</u> .	WHS Regulation 2017 WHS Management Systems and Auditing Guidelines
Environmental management	%		Q	Any	You must require successful suppliers to prepare and implement an appropriate site-specific <i>Environmental Management Plan</i> prior to work commencing.	Environmental Management Systems Guidelines
Quality management			Q	Any	You should require successful service providers to provide <i>Quality Management Plans</i> and/or <i>Inspection and Test Plans</i> and provide relevant product certifications prior to work commencing or a product being accepted for use on the project. Requirements should be determined based on the value and risk profile of the contract.	Quality Management Systems Guidelines





Other category-specific requirements

Relating to	Status	Category	Value	Obligation	Reference
ICT procurements	&	6		You must use the Procure IT Framework for any procurement of ICT goods and services:	PBD-2018-02 Procure IT Framework
			<\$500,000	<u>Core& Agreement (Low Risk)</u> - low risk ICT procurements <\$500,000	
			>\$500,000	 ProcureIT v3.2 - long form contract agreement template for high risk and/or ICT procurements >\$500,000 	
Cloud services	%	€	Any	You must evaluate cloud-based services when procuring ICT goods and services. The evaluation must be based on cost-benefit analysis and achieving value for money over the life of the investment.	DFSI-2015-04 NSW Government Cloud Policy
Telecommunications		8	>\$100,000	You must , when procuring telecommunications services with a total contract value >\$100,000:	PBD-2019-02 Telecommunications Procurement
				buy through the <u>Telecommunications Purchasing Arrangements</u> (Contract 2210)	
				 cap the maximum term of contracts (including extension options) to: 	
				- 3 years for mobile and fixed voice services	
				- 4 years for data and internet services in metropolitan areas	
				- 5 years for data and internet services in all other areas.	
				 seek quotes from at least three providers for telecommunications services at contract expiry, unless purchasing the lowest price offer through Contract 2210 	
				 analyse the effect of proposals on overall competition within the marketplace when assessing proposals 	
				 provide data related to telecommunications agreements to the Procurement and Technical Standards - Working Group (PTS-WG) if requested. 	

Relating to	Status	Category	Value	Obligation	Reference
Telecommunications	%		>\$100,000	You must request an exemption from the PTS-WG if you cannot meet these compulsory requirements or an automatic exemption is not applicable. Refer to ProcurePoint for information on the exemption process and the list of automatic exemptions.	
			Any	You should consider separating telecommunications RFPs to encourage a more contestable supply market, for example by location (e.g. metro or regional) or by service tower (e.g. voice, data or mobile).	
	<i>§</i> 2		Any	You must apply the Link Sharing Principles and Commercial Principles when purchasing any new telecommunications services or building new wide area network (WAN) links.	DFSI-2017-01 Telecommunication Sharing
Radio communications	<u></u>		Any	You must use the NSW Procurement Board's standardised <u>Site</u> <u>Licence Agreement Framework</u> when entering into new site licence arrangements with other agencies.	PBD-2015-03 Radio Communication Site Licences
	②	€	Any	You must seek approval from the NSW Telco Authority for all proposals to develop new or additional operational communications infrastructure or services. This includes any expenditure on new radio communications assets and commercial services, and/or for new sites, new towers on a site or upgrades to a site. The Authority must also approve any proposal to be considered by Cabinet's Expenditure Review Committee.	DFSI-2019-01 NSW Government Operational Communications Strategy
	%		Any	You must use <u>Prequalification Scheme ITS 2573 Operational</u> <u>Telecommunications Services, Equipment and Infrastructure</u> to procure any relevant goods and services, unless exempted by the NSW Telco Authority.	
			Any	You must comply with any technical standards, guidelines or policies issued by the NSW Telco Authority for the procurement and use of operational communications infrastructure, equipment, services and spectrum unless exempted by the Authority.	





Relating to	Status	Category	Value	Obligation	Reference
Radio communications	%	6	Any	You must not approach the Australian Communications and Media Authority (ACMA) in relation to radio frequency allocation and related matters. The NSW Telco Authority will negotiate with the ACMA on behalf of agencies. Contact the Spectrum Management Office of the Authority at telco.spectrum@customerservice.nsw.gov.au.	DFSI-2019-01 NSW Government Operational Communications Strategy
Professional services Standard				A standard commercial framework applies to engagement types 1 to 13 of the Performance and Management Services Prequalification Scheme (PMS Scheme).	PBD 2019-01 Engagement of Professional Services Suppliers
commercial framework			<\$250,000	You may directly engage a supplier on any of the above engagement types for single engagements <\$250,000 that comply with the <i>standard commercial framework</i> .	
	<u></u>		Any	You must follow a more stringent approval process for engagements that do not comply with any element of the <i>standard commercial framework</i> , including:	
				 when engaging a supplier that has not accepted the standard commercial framework (as listed on PBD 2019-01), or 	
				 where the engagement proposal is not compliant with the standard commercial framework. 	
				Non-compliant engagements must :	
				 be approved by the Department Secretary, Executive Agency Head or cluster Chief Financial Officer, but only if they are satisfied the work cannot be undertaken under the standard commercial framework 	
				• be competitively bid with at least three bids to ensure value for money	
				• be reported through the Procurement Board's <u>Major Supplier's Portal</u> when approved.	
	<u></u>		Any	You must report any contract with a supplier that has not accepted the <i>standard commercial framework</i> , including contracts outside the PMS Scheme.	

Relating to	Status	Category	Value	Obligation	Reference
Human services	2		Any	You must use the <u>NGO Registration Scheme</u> as a first step to sourcing information about <i>NGOs</i> which are seeking to, or are contracted to, deliver <i>human services</i> on behalf of NSW government. The Registration Scheme is not a prequalification scheme and should not be used to shortlist applicants for procurement activities.	PBD 2016-04 Accessing Information about Human Services NGOs
	%	(A)	Any	You must use the Human Services Agreement template when procuring <i>human services</i> from NGOs.	PBD 2017-04 Procuring Human Services
		(A)	Any	You are encouraged to use the <u>Human Services Outcomes Framework</u> when commissioning for the delivery of <i>human services</i> .	Human Services Outcomes Framework
Legal services	%		Any	You must refer core legal work to the Crown Solicitor in accordance with the NSW Government Core Legal Work Guidelines.	M2016-04 NSW Government Core Legal
			Any	You may engage the Crown Solicitor for legal matters that are not core legal work, although this work will not be funded from the Attorney General's Legal Fund.	Work Guidelines
Travel	%		Any	You must manage official travel undertaken by public officials using public money in accordance with the <u>Travel and Transport Policy</u> .	Travel and Transport Policy
			Any	You should observe the <u>Travel Operational Guidelines</u> .	Travel Operational Guidelines
Fuel	%		Any	You must use E10 and biodiesel blends where possible, unless there is a clear operational requirement that precludes the use of biofuels.	M2012-08 Use of Biofuels





Relating to	Status	Cate	gory	Value	Obligation	Reference
Resource efficiency				Any	You must comply with the government's resource efficiency requirements for: • owned and leased office buildings and data centres • new electrical appliances including whitegoods, televisions, pool pumps, commercial electrical equipment and air conditioning equipment • ICT hardware, printers, photocopiers and DVD players • new buildings and fitouts • owned or leased light vehicles • use of 6% GreenPower • water using appliances • surface coatings and other VOC emitting products such as adhesives, sealants, carpets and carpet underlays • mobile non-road diesel plant and equipment, whether purchased, leased, or contractor-supplied in new buildings and infrastructure.	Government Resource Efficiency Policy
	\$2			Any	You must , for contractor-supplied plant and equipment in new buildings and infrastructure, including upgrades to existing buildings and infrastructure valued >\$10 million: • incorporate a weighting for air emission standards, in conjunction with other environmental considerations, during the tender selection process, and apply a consistent weighting to preference the lowest emission engines • include a requirement for contractors to report on engine conformity with emission standards and the fitting of any exhaust after-treatment devices in procurement contracts.	
				Any	Implementation and reporting on the GREP is voluntary for agencies with fewer than 100 employees.	

Туре	Reference	Status	Category	Value	Plan	Source	Manage
Legislation	Government Information (Public Access) Act 2009	%		>\$150,000 incl. GST		\bigcirc	
Legislation	Public Works and Procurement Regulation 2019	<u>\$2</u>		Any	\bigcirc	\bigcirc	
Legislation	Work Health and Safety Regulation 2017	%	Q	≥\$250,000		\bigcirc	\bigcirc
Policy	Aboriginal Participation in Construction Policy (APIC)	%	Q	<\$250,000 >\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	Aboriginal Procurement Policy (APP)	%		<\$250,000 >\$10 million	\bigcirc	\bigcirc	\bigcirc
Policy	Agency Accreditation Scheme for Construction (pre-2015)		Q	Any	\bigcirc	\bigcirc	\bigcirc
Policy	DFSI-2015-04 NSW Government Cloud Policy	%		Any		\bigcirc	
Policy	DFSI-2019-01 NSW Operational Communications Strategy	%		Any	\bigcirc	\bigcirc	
Policy	DFSI-2017-01 Telecommunication Sharing and Commercial Principles	%	€	Any	\bigcirc	\bigcirc	
Policy	Environmental Management Systems Guidelines	%	Q	Any		\bigcirc	\bigcirc
Policy	Government Resource Efficiency Policy	%		Any	\bigcirc	\bigcirc	\bigcirc
Policy	M2012-08 Use of Biofuels	%		Any		\bigcirc	



Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Policy	M2014-11 Additional Evaluation Criteria for Major Projects Valued Above \$100M	%			>\$100,000		\bigcirc	
Policy	M2016-04 NSW Government Core Legal Work Guidelines	92			Any		\bigcirc	
Policy	NSW Industrial Relations Guidelines: Building and Construction Procurement	%			Any		\bigcirc	\bigcirc
Policy	PBD 2013-01C Financial Assessments	%			>\$1 million		\bigcirc	\bigcirc
Policy	PBD 2014-03C Threshold for Unaccredited Work	%		•	>\$1.3 million	\bigcirc	\bigcirc	\bigcirc
Policy	PBD-2015-03 Radio Communications Site Licence Agreement Framework	%			Any	\bigcirc	\bigcirc	
Policy	PBD-2016-03 Construction Standards and Conformance	%		Q	Any		\bigcirc	\bigcirc
Policy	PBD 2016-04 NGO Registration Scheme	%	(A)		Any		\bigcirc	
Policy	PBD 2017-03 Civil Liability Act 2002 - Proportionate Liability	%		Q	Any		\bigcirc	\bigcirc
Policy	PBD 2017-04 Procuring Human Services from NGOs	%	A		Any		\bigcirc	
Policy	PBD 2017-05 Construction Training and Skills Development	%		Q	>\$10 million >\$500 million	\bigcirc	\bigcirc	\bigcirc
Policy	PBD-2017-06 International Procurement Agreements	%			≥657,000	\bigcirc	\bigcirc	
Policy	PBD-2017-06 International Procurement Agreements	%			≥\$9.2 million	\bigcirc	\bigcirc	

Туре	Reference	Status	Category	Value	Plan	Source	Manage
Policy	PBD 2017-07 Supplier Conduct	<u>\$2</u>		Any	\bigcirc	\bigcirc	\bigcirc
Policy	PBD-2018-02 Procure IT Framework	%		Any		\bigcirc	
Policy	PBD 2019-01 Engagement of Professional Services Suppliers	%		Any		\bigcirc	
Policy	PBD-2019-02 Telecommunications Procurement	%	6	\$100,000	\bigcirc	\bigcirc	
Policy	Premier's Memorandum 2016-03 Model Litigant Policy for Civil Litigation	%		Any	\bigcirc	\bigcirc	\bigcirc
Policy	Quality Management Systems Guidelines	\Diamond	Q	Any		\bigcirc	\bigcirc
Policy	SME and Regional Procurement Policy			<\$50,000 <\$250,000 <\$1 million >\$3 million	⊘	⊘	\bigcirc
Policy	TC12-12 Mandatory use of the TMF for all Government insurance requirements	<u></u>		Any		\bigcirc	\bigcirc
Policy	TC16-11 Mandatory principal arranged insurance for all major capital works projects	%	Q	>\$10 million		\bigcirc	\bigcirc
Policy	TPP18-03 NSW Government Foreign Exchange Risk Policy	%		Any	\bigcirc	\bigcirc	\bigcirc
Policy	Travel and Transport Policy	<u></u>		Any		\bigcirc	
Policy	Work Health and Safety Management Systems and Auditing Guidelines	<u>\$2</u>	@	Any		\bigcirc	\bigcirc





Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Guidelines	Commercial approaches to key contract terms	\Diamond		Q	Any		\bigcirc	\bigcirc
Guidelines	Construction procurement guidelines (unaccredited and partially accredited agencies)	<u></u>			>\$1.3 million	\bigcirc	\bigcirc	\bigcirc
Guidelines	Corruption prevention, fairness and probity			Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidelines	Financial Assessments Reports Central Repository	\Diamond		Q	>\$1 million		\bigcirc	⊘
Guidelines	Human Services Outcomes Framework	\Diamond	8		Any	\bigcirc	\bigcirc	\bigcirc
Guidelines	Market Approaches Guide	\Diamond		Q	Any	\bigcirc	\bigcirc	
Guidelines	TCorp Foreign Exchange Execution Framework	\Diamond		Q	Any	\bigcirc	\bigcirc	\bigcirc
Guidelines	Travel Operational Guidelines	\Diamond			Any		\bigcirc	
Templates	Construction contract templates (unaccredited and partially accredited agencies)	<u> </u>		Q	>\$1.3 million		\bigcirc	\bigcirc
Templates	Goods and services contract templates	\Diamond			Any		\bigcirc	\bigcirc
Templates	ICT contract templates	%			Any		\bigcirc	\bigcirc
Templates	NSW Human Services Agreement	%			Any		\bigcirc	\bigcirc

Table 12 References: Source

Key 🚳 Mandatory 🚷 Recommended 🎁 Goods and services 📵 Construction 🚳 ICT 👶 Human services 📵 Additional information





Manage contracts and develop supplier relationships to deliver the best outcome for your agency and the government.

Relating to	Status	Cate	gory	Value	Obligation	Reference
Contract and supplier management	1		Q	Any	Signing an agreement is not the end of a process, but rather the start of an ongoing relationship with the supplier. Both the contract and supplier relationship need to be managed to deliver the best outcome for the agency.	NSW Procurement's approach
				Any	 You should: ensure smooth transition of services, especially if there is a new supplier jointly establish systems and processes with the supplier team to ensure compliance with contract terms and performance requirements, and determine who is responsible for key tasks and activities on the agency and supplier sides define and maintain the right level of management and resources according to the business criticality and complexity of the procurement arrangement manage performance, drive continuous improvement and encourage innovation in coordination with the supplier and key stakeholders track and report benefits to demonstrate how value for money is being delivered. 	

Relating to	Status	Cate	gory	Value	Obligation	Reference				
Supplier relationship management	①			Any	Supplier relationship management (SRM) delivers value over and above the minimum levels of performance covered under contracts by focusing attention on the whole value stream.	Supplier Relationship Management Guidelines				
			Q	Any	You may wish to identify strategic suppliers to develop relationships through proactive performance and innovation management to deliver additional value.					
Supplier conduct	<u>\$2</u>			Any	You must use best endeavours to identify adverse findings against suppliers and report such findings to the Procurement Board.	PBD 2017-07 Supplier Conduct				
Paying suppliers on time Small businesses			Q	<\$10,000	You should pay invoices up to \$10,000 as soon as possible by PCard for <u>applicable expenditure categories</u> , unless a more cost-effective electronic alternative is available or the supplier cannot accept electronic payment methods.	Faster Payment Terms Policy				
	%			\$10,000 -	You must pay registered small businesses (<20 FTEs):					
								\$1 million	\leq 20 calendar days of receipt of correctly rendered invoice, unless an existing contract or standing offer provides for an alternative time.	
					From 1 January 2020, \leq 5 business days of receipt of a correctly rendered invoice, unless an existing contract or standing offer provides for an alternative time period.					
	1		•	\$10,000 - \$1 million	The Office of the Small Business Commissioner (OSBC) monitors and reports on agency payment performance to <i>small businesses</i> . This process has been automated using the NSW Procurement Spend Cube to develop a <i>small business</i> reporting dashboard.					
Annual reporting	<u>\$2</u>			Any	Your agency must provide details of its performance in paying accounts, including details of any actions taken to improve performance, in its annual report.	Annual Reports (Departments) Regulation 2015 ²				
	<u> </u>		Q	Any	Your agency must report all instances where interest has become payable due to late payment, and the reason for the delay in making that payment, in its annual report.					

² To be replaced by a Treasurer's Direction or Regulation under the *Government Sector Finance Act 2018*.





Relating to	Status	Cate	gory	Value	Obligation	Reference
Construction - security of	<u></u>			Any	You must ensure construction contractors receive progress payments in compliance with the <u>Security of Payment Act</u> .	Building and Construction Industry
payments	<u></u>			Any	You must , as part of ongoing contract management activities, take steps to verify the claims of head contractors about payments made to subcontractors.	Security of Payment Act 1999 PBD 2013-01C
Aboriginal participation	%		Q	>\$1 million >\$10 million	You must monitor suppliers' progress in implementing Aboriginal Participation Plans and allocating eligible spend (for construction contracts), and ensure progress reports are provided via the Aboriginal Participation Portal as follows:	Aboriginal Procurement Policy Aboriginal Participation in Construction
					Frequency	Aboriginal
			Q	>\$1 million	Quarterly progress reports (construction only)	Participation Portal
			Q	>\$10 million	Monthly progress reports	
	<u></u>		Q	>\$1 million >\$10 million	You must ensure suppliers provide an Aboriginal Participation Report at the end of the contract, or on a periodic basis depending on the agency's requirements.	
					You must submit Aboriginal Participation Reports to the Procurement Board.	
Construction contracts	%		Q	>\$1 million	You must ensure suppliers on construction contracts that cannot, or do not, fully allocate Aboriginal Participation funds to eligible spend types, distribute the remainder of the funds to the APIC policy's list of approved bodies, in consultation with the Procurement Board.	Master Builders Association of NSW Literacy for Life Foundation

Relating to	Status	Cate	gory	Value	Obligation	Reference
Resource Efficiency	②		Q	Any	Your agency must report annually against the policy initiatives in the <u>GREP</u> to the Department of Planning and Industry, including a statement of compliance with the procurement standards in the policy. The reporting deadline for the previous financial year is the last working day in November each year. Compliance with the GREP is voluntary for agencies with fewer than 100 employees.	Government Resource Efficiency Policy
FX Risk	%			Any	Your agency must provide an annual FX Attestation Statement to Treasury by 31 October, for the previous financial year.	FX Risk Policy
	%			Any	You must monitor and annually report to Treasury on FX exposures and any <i>hedges</i> in place.	
Extensions				Any	Routinely exercising extension options or rolling-over contracts reduces competition and limits access to new suppliers, products and services. Agencies should consider using extension options on a case by case basis, allowing enough time to conduct a new procurement exercise if the contract is not meeting the agency's needs or delivering value for money.	
	92		(1)	Any	You must only exercise extension options where it can be demonstrated the contract will continue to deliver value for money.	
	\Diamond			Any	You should conduct a strategic assessment of the market prior to rolling-over or extending a contract, including how the extension will impact competition and create (or continue) barriers to new suppliers.	



Additional requirements for goods and services contracts

Relating to	Status	Category	Value	Obligation	Reference
SME and sustainability commitments	<u></u>		>\$3 million	You must monitor supplier compliance with SME and sustainability commitments made in response to the <i>SME and Sustainability Criteria</i> , as part of contract management activities.	SME and Regional Procurement Policy
	<u></u>		>\$3 million	You must ensure suppliers with contracts >\$3 million provide monthly reports on SMEs that have been engaged in the delivery of the contract to meet SME and sustainability commitments, via the online SME reporting portal.	
Human Services	<u>\$2</u>		Any	You must report amendments to the prescribed template NSW Human Services Agreement to the Human Services Category Management Group (CMWG) each year.	PBD 2017-04 Procuring Human Services from NGOs
	<i>₱</i>		Any	You must require <i>NGO</i> service providers to report the: • service delivery location (local government area (LGA)) where their services are delivered to the service user • service user location (LGA) where the service user resides.	
		(A)	Any	You may seek an exemption from location reporting requirements from the Procurement Leadership Group.	

Additional requirements for construction contracts

Relating to	Status	Category	Value	Obligation	Reference
Apprenticeships and trainees	&	@	>\$10 million	You must ensure contractors report at least quarterly on the engagement of apprentices and trainees on relevant projects (>\$10 million), and progress in achieving the project target.	PBD 2017-05 Construction Training and Skills Development
	<u>\$2</u>	•	>\$10 million	Your agency must report quarterly to the Department of Education on the engagement of apprentices and trainees reported by contractors.	
Financial assessments	2			You must regularly analyse the financial status of contractors throughout the course of construction contracts. At a minimum, financial assessments must be conducted:	PBD 2013-01C Financial Assessments
			Value	Frequency	
			\$1 million - \$10 million	every six months	
			>\$10 million	every three months	
	%	Q	Any	You must use the <u>Financial Assessments Prequalification Scheme</u> to source financial assessment reports, or request recent reports for specific contractors from the <u>central repository</u> held by NSW Procurement, unless the agency has capability to conduct financial assessments itself.	Financial Assessments Prequalification Scheme Financial Assessments Repository
	<u> </u>	Q	Any	You must address identified risks and recommended actions in financial assessment reports throughout the life of the contract.	
Industrial Relations	<i>₱</i>	•	Any	You must ensure contractors comply with the <u>NSW Industrial</u> <u>Relations Guidelines: Building and Construction Procurement</u> and, if applicable, the <i>Workplace Relations Management Plan</i> .	NSW Industrial Relations Guidelines



Additional requirements for construction contracts

Relating to	Status	Category	Value	Obligation	Reference
WHS	<u></u>	Q	Any	You must review contractors' WHS performance throughout the life of the contracts, including WHS management monthly reports and investigating any <i>Notifiable WHS incidents</i> . You must also:	Work Health and Safety Management Systems and Auditing Guidelines
			Value	Requirement	
			<\$1 million	Review the contractor's implementation of the WHS Management Plan	
			≥\$1 million	Agree and implement an audit schedule of the contractor's WHS Management Plan, with a minimum of two audits conducted over the life of the contract. You must ensure any corrective and preventive actions are carried out within agreed timeframes.	
Environmental Management	<u> </u>	£	Any	You must regularly review the contractor's implementation of the <i>Environmental Management Plan</i> over the life of the project, including on-site evaluations.	Environmental Management Systems Guidelines
Quality Management		②	Any	You should conduct regular reviews, audits and/or inspections to monitor contractors' implementation of <i>Quality Management Systems</i> , <i>Quality Management Plans</i> and/or <i>Inspection and Test Plans</i> , based on the value and risk profile of the contract.	Quality Management Systems Guidelines

Managing the lifecycle of goods and assets

Relating to	Status	Cate	gory	Value	Obligation	Reference
Disposal of goods of assets			Q	Any	The <i>Public Works and Procurement Act 1912</i> defines procurement to include the disposal of goods that are unserviceable and no longer required. Accordingly, any Board Direction or policy that refers to procurement also applies to the conduct of disposals.	Public Works and Procurement Act 1912
	%		Q	Any	You must ensure that disposals are approved by the appropriate authority and that due process and disclosure is undertaken including: • complying with the agency's authority to conduct the disposal	
					(refer to Authority to Procure)	
					 disposal specifications and requirements are disclosed equally to all suppliers invited to quote, if required 	
					 supplier selection evaluation criteria are established prior to receiving quotes 	
					 proper processes are followed for managing market requests and for receiving and opening quotes. 	
Circular economy			Q	Any	You should consider the product lifecycle when conducting needs analysis and developing product specifications, including <i>circular economy</i> principles, so that reuse, repurposing, recycling and/or disposal of goods or assets is planned into the procurement process.	NSW Circular Economy Policy Statement
	<i>₱</i>		Q	Any	You must ensure any disposal or repurposing is consistent with environmental and waste management legislation, regulations and policies.	

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Legislation	Annual Reports (Departments) Regulation 2015 ³	%		Q	Any			\bigcirc
Legislation	Building and Construction Industry Security of Payment Act 1999	<u></u>		#	Any			\bigcirc
Legislation	Work Health and Safety Regulation 2017	%			≥\$250,000		\bigcirc	\bigcirc
Policy	Aboriginal Participation in Construction Policy (APIC)	<u>\$2</u>		Q	<\$250,000 >\$1 million	\bigcirc	\bigcirc	\bigcirc
Policy	Aboriginal Procurement Policy (APP)	1			<\$250,000 >\$10 million	\bigcirc	\bigcirc	\bigcirc
Policy	DFSI 2015-02 Efficient Electronic Payment Methods Policy	%			<\$10,000			\bigcirc
Policy	Environmental Management Systems Guidelines	<i></i> ₹		#	Any		\bigcirc	\bigcirc
Policy	Faster Payment Terms Policy	%		#	<\$1 million			\bigcirc
Policy	Government Resource Efficiency Policy	%			Any	\bigcirc	\bigcirc	\bigcirc
Policy	NSW Circular Economy Policy Statement			#	Any	\bigcirc	\bigcirc	\bigcirc
Policy	NSW Industrial Relations Guidelines: Building and Construction Procurement	<u> </u>			Any		\bigcirc	\bigcirc
Policy	PBD 2013-01C Financial Assessments	%		Q	>\$1 million		\bigcirc	\bigcirc

³ To be replaced by a Treasurer's Direction or Regulation under the *Government Sector Finance Act 2018*.

Туре	Reference	Status	Cate	gory	Value	Plan	Source	Manage
Policy	PBD-2016-03 Construction Standards and Conformance	%			Any		\bigcirc	\bigcirc
Policy	PBD 2017-04 Procuring Human Services from NGOs	%			Any		\bigcirc	
Policy	PBD 2017-05 Construction Training and Skills Development				>\$10 million >\$500 million	\bigcirc	\bigcirc	\bigcirc
Policy	PBD 2017-07 Supplier Conduct	%			Any	\bigcirc	\bigcirc	\bigcirc
Policy	Quality Management Systems Guidelines	\bigcirc			Any		\bigcirc	\bigcirc
Policy	SME and Regional Procurement Policy	②			<\$50,000 <\$250,000 <\$1 million >\$3 million	\bigcirc	\bigcirc	\bigcirc
Policy	TPP18-03 NSW Government Foreign Exchange Risk Policy	%			Any	\bigcirc	\bigcirc	\bigcirc
Policy	Work Health and Safety Management Systems and Auditing Guidelines	%			Any		\bigcirc	\bigcirc
Guidance	Financial Assessments Reports Central Repository				>\$1 million		\bigcirc	\bigcirc
Guidance	Supplier Relationship Management Guidelines	\bigotimes		1	Any			\bigcirc
Guidance	TCorp Foreign Exchange Execution Framework	\Diamond			Any	\bigcirc	\bigcirc	\bigcirc

Table 13 References: Manage





Section 3

• GOVERNANCE AND FEEDBACK •



Governance



Accreditation schemes



Government procurement arrangements



Complaints and feedback



Procurement board directions



The NSW Procurement Board

The NSW Procurement Board is responsible for developing and implementing a government-wide strategic approach to procurement.

The Secretary of The Treasury is the chairperson of the Procurement Board. The board is made up of the cluster Secretaries, or approved deputies.

Three subcommittees currently operate as governance bodies supporting the board:

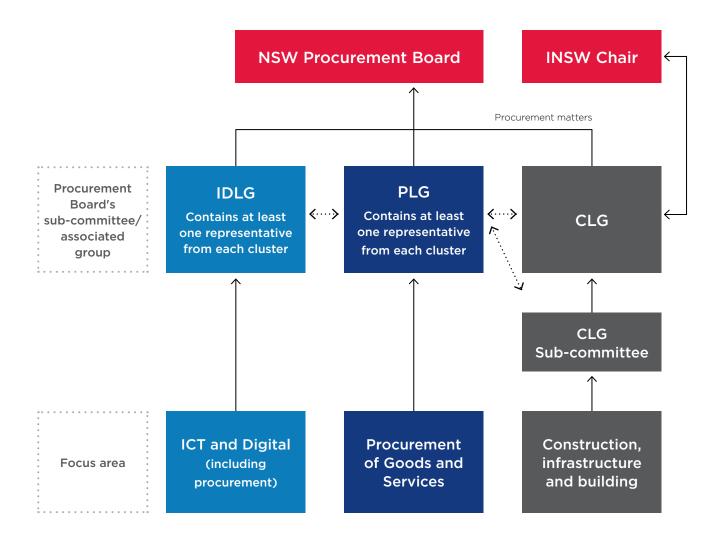


Figure 1: NSW Government procurement governance structure

Procurement Leadership Group (PLG)

The PLG is the principal advisory group to the Procurement Board on government goods and services procurement. The PLG considers and advises the board on whole-of-government procurement strategies, practices, policies and guidelines relating to the procurement of goods and services.

The PLG is made up of the cluster Chief Procurement Officers or approved delegates.

ICT and Digital Leadership Group (IDLG)

The IDLG is responsible for translating the Government's ICT strategy, procurement and associated implementation plans into outcomes across government. The IDLG considers matters relating to the procurement of ICT and digital products and services and advises the board on ICT related procurement policy.

The IDLG members include cluster Chief Information Officers or approved delegates.

Construction Leadership Group (CLG)

The CLG advises the NSW Procurement Board on construction and infrastructure-related procurement strategies and policies. The <u>CLG's</u> Action Plan: A ten point commitment to the <u>construction sector</u> details the CLG's current priorities and work plan.

The CLG is made up of senior executives from each cluster with responsibility for construction infrastructure.





The Procurement Board has established separate goods and services and construction accreditation schemes. The accreditation schemes:

- establish minimum standards for managing procurement activities
- effectively manage risk
- promote the delivery of outcomes towards strategic priorities
- drive continuous improvement and capability development across the sector.

Goods and services accreditation

Level 1 accredited		Agencies may independently conduct procurement activities up to a maximum contract value based on the risk profile of the procurement as follows:					
	Low risk	<\$50 million					
	Medium risk	<\$35 million					
	High risk <\$20 million						
	Concurrence from a Level 2 accredited agency or NSW Procurement is required for a Level 1 accredited agency to conduct procurements above these thresholds.						
Level 2 accredited	Agencies may independently conduct procurement activities in line with approve budgets, financial delegations and procurement delegations. The responsibilities Level 2 accredited agencies include:						
	 taking a leadership role in relation to procurement in the cluster taking lead buyer status for a category to establish and manage whole-of-government contracts. 						

Accredited agencies are responsible for establishing and managing internal procurement systems and governance mechanisms, in compliance with board directions and policies.

Accredited agencies **must** annually report to the board on performance over the previous year, and procurement plans for the next 12 or 24 months. Accredited agencies **must** also monitor and report trigger events that could impact their ability to meet accreditation requirements.

Construction accreditation

The construction accreditation scheme is currently under review. The updated accreditation scheme will become available in 2019.

Two legacy construction accreditation schemes are currently in place:

Accredited pre-2015

Agency Accreditation Scheme for Construction:
Guide for Agencies

Accredited post-2015

Agency Accreditation Scheme for Procurement (joint scheme including goods and services procurement)

Construction accreditation assesses agencies for the planning and delivery phases of procurement. An agency may be accredited to undertake construction project planning without support but be required to obtain external support for the delivery phase. Unaccredited and partially accredited agencies must use the standard construction contract templates and guidelines for construction work valued above \$1.3 million. Fully accredited agencies can undertake procurement without external support using their own procurement system.

Resources

Category	Reference
	Accreditation Program Requirements
Goods and services	Agency accreditation status list (goods and services)
	Agency Accreditation Scheme for Construction: Guide for Agencies (accredited pre- 2015)
Construction	Agency accreditation Scheme for Procurement (accredited post-2015)
	Agency accreditation status list (construction)





Government procurement arrangements

NSW Government procurement arrangements include contracts, prequalification schemes, standing offers and panels, covering a broad array of goods and services including construction.

Whole-of-government arrangements

Standing offers and panels

Standing offers, including panels, are used by NSW government agencies to purchase goods and services that are required on a recurring basis across the sector. Standing offers are usually established using a tender process.

A standing offer is an arrangement setting out the terms and conditions, including a basis for pricing, under which a supplier agrees to supply specific goods and services to an eligible buyer for a specified period.

A panel arrangement involves more than one supplier whereby a standing offer is established with each supplier covering the same or similar goods or services, including a basis for pricing, for a specified period.

Standing offers and panels, routinely referred to as whole of government contracts, are a closed procurement arrangement where suppliers are approved to provide eligible buyers with a selection of goods and/or services for a fixed period.

The successful suppliers provide goods and services during the contract period, including any contract extensions, and generally no new suppliers are added during the contract period.

Whole-of-government contracts are mandated and must be used by NSW Government agencies to purchase the goods and services they cover (refer Section 2:01 Plan, Existing arrangements).

Current NSW Government whole-of-government contracts can be viewed on ProcurePoint.

Prequalification schemes

Prequalification schemes, also known as Multi-Use Lists, Approved Lists or Procurement Lists, allow suppliers to apply to qualify for business opportunities with government agencies. The NSW Government's Prequalification Schemes provide a more flexible procurement approach to meet the government's sourcing requirements.

Prequalification schemes provide government buyers with access to lists of resources that meet relevant experience and qualification standards. The schemes aim to reduce red tape and streamline the process for agencies to source and engage external expertise, and for suppliers to register for a range of business opportunities.

NSW government prequalification schemes have the advantage of not 'locking-up' a market, with new suppliers able to register at any time, or at least periodically.

See the list of <u>all NSW Government</u> prequalification schemes.

Agency-specific procurement arrangements

Agencies may have specific or unique procurement requirements or need to purchase goods or services on a one-off basis. In these cases, agencies establish their own contracts, standing offers or prequalification schemes to meet their specific needs.

While individual agencies establish and manage these arrangements, they may be made available for other agencies to use via a *piggybacking* clause. *Piggybacking* allows other agencies to use the arrangement, under the existing terms and conditions.

Government procurement solutions

<u>eTendering</u>	 Single entry point for NSW Government buyers and suppliers to advertise and respond to tenders <u>Upcoming</u>, <u>current</u> and <u>closed</u> business opportunities <u>Government contract register</u> for awarded contracts >\$150,000 (incl. GST) <u>Apply for prequalification schemes</u>
buy.nsw	 <u>buy.nsw</u> is a new platform for ICT cloud products and services Allows <u>online registration</u> to become a buyer or seller
NSW eQuote	Online quoting system used by agencies to seek quotes from prequalified businesses
NSW eCatalogues	 Online catalogue and purchasing system connecting buyers and suppliers Allows suppliers to list goods and services under contract Visible to public, but without pricing information
ProcurePoint	 One place for all NSW Government procurement Provides procurement information and tools to help NSW government agencies and current or potential suppliers

The Procurement Board is undertaking a refresh of the sector's digital procurement capabilities.

Responsibilities of suppliers

Suppliers to NSW Government need to fulfil a number of requirements in accordance with their agreements, which may include:

- conducting their business relationships in accordance with law and accepted standards of behaviour
- complying where relevant with the NSW
 Procurement Policy Framework, the NSW Code of Practice for Procurement, the NSW Industrial Relations Guidelines: Building and Construction Procurement and the contracting agency's Statement of Business Ethics
- ensuring goods or services are delivered as per their contract with the buyer
- ensuring accurate documentation including invoices

- completing reporting requirements in relation to orders and contract spend
- participating in performance management activities with the contracting agency
- updating their contact information, product and pricing information on NSW eCatalogues.

Findings of dishonest, unfair, unconscionable, corrupt or otherwise illegal conduct, regardless of whether such conduct occurs in the context of a relationship with the NSW Government, can adversely affect the Government's reputation as a procurer. Such findings can have a range of consequences for individual suppliers, including as serious as exclusion from contracting opportunities with the Government.

Complaints and feedback

The NSW Procurement Board's responsibilities under the *Public Works and Procurement Act 1912* includes investigating and dealing with complaints about the procurement activities of agencies.

The NSW Procurement Board's Complaints

Management Guidelines describes the
process for managing complaints made
about procurement, including setting out the
circumstances in which the NSW Procurement
Board may investigate complaints. It does
not apply to complaints of a criminal or
corrupt nature which should be referred to
the relevant authorities for investigation.

Agencies are responsible for resolving complaints concerning their procurement actions at the appropriate agency level (usually commencing at the area undertaking the procurement), escalating as necessary and referring to external statutory bodies as appropriate. The complaints management process should be based on the government's six commitments to effective complaint handling: respectful treatment, information and accessibility, good communication, taking ownership, timeliness, and transparency.

Complaints unresolved after this process may be referred by the complainant to the Procurement Board, via the <u>NSW Procurement Service Centre</u>. In this instance copies of all correspondence with the agency concerned and all other relevant material will need to be provided.

The Procurement Board will review the material and information supplied by the complainant and the agency before making any decision to investigate a complaint. Where the board considers the agency has dealt with a complaint in an appropriate manner, it will decline to investigate separately.

If a complainant submits a complaint to the board prior to complaining to the relevant agency or where the agency is still considering the complaint, the board will refer the complainant to the agency concerned.

Agencies which are considered not to have complied with requirements will be required to take corrective action in relation to future procurement action. The board may issue directions and policies regarding corrective action.

Complaints handling

An effective complaints management process is integral to the principles of probity and fairness. It demonstrates the agency places a high level of importance on conducting procurement in an honest, fair, accountable and transparent manner. Complaints processes can also assist in diagnosing shortcomings in government procurement and provide a means for continuous improvement of procurement systems and standards of service.

Resources

Obligation	Reference	Classification
Guidelines	Applying the Commitments to Effective Complaint Handling – Guidance for Agencies (NSW Ombudsman)	Recommended
	Six Commitments to Effective Complaint Handling (NSW Ombudsman)	Recommended
	Complaint Management Framework (NSW Ombudsman)	Recommended
	Complaints Management Guidelines (Procurement Board)	Recommended
	Complaint Handling Improvement Program: Commitments Implementation Review (NSW Ombudsman)	Recommended
	Effective Complaint Handling Guidelines, 3rd Edition (NSW Ombudsman)	Recommended
	Managing Unreasonable Complainant Conduct (NSW Ombudsman)	Recommended
	Respectful Treatment (NSW Ombudsman)	Recommended
	Tips for Accessible Complaint Handling (NSW Ombudsman)	Recommended





Procurement board directions

Section 175 of the *Public works and Procurement Act 1912* grants the Procurement Board authority to issue directions to government agencies regarding the procurement of goods and

services of any kind, including construction.

A direction may be issued to government agencies generally or to a particular agency.

Resources

DirectionTitleDate commencedReview date2013-01CFinancial assessments13 November 2013-2014-03CAgency accreditation scheme for construction - threshold for unaccredited work18 August 2014-2014-04CConstruction procurement prequalification schemes for work valued up to \$1 million1 October 2014-2014-06Procurement of goods and services on behalf of other government agencies1 October 2014-2014-07Recognising suppliers to the Australian Government1 January 2015N/A2015-02Agency accreditation scheme arrangements22 July 2015N/A2015-03Radio communications site licence agreement framework1 September 20151 September 20252016-03Construction standards and conformance6 July 20166 July 20192016-04Accessing information about non-government organisations delivering human services6 July 20165 July 20192017-032017-03 Civil Liability Act 2002 - proportionate liability1 November 2017-2017-04Procuring human services from NGOs13 September 201713 September 20192017-05Construction training and skills development26 October 201726 October 20202017-06International procurement agreements22 November 201722 November 20222018-02Replacement of the ICT short form contract in the procure IT framework1 November 20181 November 20232018-02Telecommunications procurement29 April 201929 April 20242019-03Access to government				
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<u>2019-05</u> Enforceable procurement provisions 29 November 2019 13 September 2024	2019-05	Enforceable procurement provisions	29 November 2019	13 September 2024



Section 4

• GLOSSARY •

Aboriginal owned business refers to any business that is an Aboriginal owned business through recognition by an appropriate organisation, such as:

- NSW Indigenous Chamber of Commerce
- an organisation representing Aboriginal owned businesses in another state or territory that is a member of the First Australians Chamber of Commerce and Industry
- Supply Nation.

Aboriginal Participation Plan describes a supplier's commitments under the Aboriginal Procurement Policy or the Aboriginal Participation in Construction (APIC) policy, and how it will meet those commitments.

Aboriginal Participation Strategy describes how an agency is working with Aboriginal owned businesses to identify and develop business and employment opportunities and set measurable targets for Aboriginal participation, through goods and services procurement activities.

Agency refers to a government agency as defined under <u>s.162 of the Public Works and Procurement Act 1912</u> and includes a government sector agency (within the meaning of the <u>Government Sector Employment Act 2013</u>), a NSW government agency, and any other public authority that is constituted by or under an act or that exercises public functions. It excludes state owned corporations and local councils.

Agency head refers to the person holding the highest level of delegation within a department or an agency and includes Secretaries and Chief Executive Officers. The term 'agency head' includes a delegate of the agency head.

Annual Procurement Plan means a planning document that captures all types of procurement initiatives planned by the procurement function, including sourcing, contract management and category management activities. An abridged version is published on the eTendering website covering planned procurements that may result in an open tender and major or strategic initiatives that may generate procurement.

Arrangement is a description of a contract, standing offer, scheme, or any other form of agreement between a government agency/s and supplier/s, whether or not the arrangement creates a legal relationship between the parties. There are various models of supplier arrangements in place, including:

- contracts between an agency and a supplier
- standing offer agreements between agencies and suppliers, which establish the legal arrangements for contracts relating to the purchase of goods or services
- registration lists and prequalification schemes, under which agencies then enter into contracts.

While these models create different legal relationships between agencies and suppliers, this framework refers to these as 'arrangements' for the sake of simplicity.

Capital expenditure is expenditure on acquisition, maintenance or improvement of non-current (i.e. if the financial benefit extends beyond the current financial year) fixed assets, such as buildings, equipment or land.

Capital project is a project primarily comprised of fixed assets such as infrastructure, equipment, property developments or operational technology.

Circular Economy is an economy that values resources by keeping products and materials in use for as long as possible.

Competitive neutrality is the principle that government business activities should not enjoy net competitive advantages over their private sector competitors due to their public sector ownership. Competitive neutrality removes potential market distortions and promotes an efficient allocation of resources between public and private businesses.

Construction means services relating to the construction of buildings or works, including:

- pre-erection works,
- construction work,
- repairs, alterations and restorations.

Covered procurement is a procurement that is covered by the <u>IPA Guidelines</u>.

Disability employment organisation is an entity that has a principal purpose to provide employment to persons with a disability.

Enforceable Procurement Provisions is defined in Schedule 1 [1] of the Public Works and Procurement Amendment (Enforcement Act 2018 and means a provision of a board direction or policy (or a provision of a document referred to in a board direction or policy) that is expressed to be an enforceable procurement provision by the direction or policy.

Environmental Management Plan is a site-specific plan that identifies environmental aspects and significant impacts of a construction project, and how contractors will manage environmental performance and conformity with the environmental conditions of the contract.

Environmental Management System

comprises the elements of an organisation's overall management system that ensure environmental aspects of its activities, products and services, and their significant impacts, are identified and systematically managed.

Expression of Interest (EOI) is the process of seeking the interest of service providers capable of undertaking specific works or services, to provide information on that capability or a detailed proposal to undertake work. It is usually the first stage of a multi-stage tender process.

Goods and services means any type of right, interest or thing, both physical and intangible, which is legally capable of being owned (goods); and work performed by individuals or a group of individuals for others (services). In this framework, goods <u>and</u> services excludes any item or activity defined as construction, unless otherwise specified.

Government Procurement System for Construction consists of guidelines and procedures for the selection of procurement strategies, contract risk allocation, supplier selection (including prequalification schemes), tendering and formal dispute resolution, and contract templates for government construction works.

Hedging is a form of risk management strategy used to limit or offset the probability of loss from fluctuations in prices (e.g. currencies or commodities).

Human services mean the programs, facilities or services provided to meet the health, welfare and social needs of individuals, families and communities. This may include, for example, education, health, and community services provided across NSW, or as defined by the Human Services Data Hub Taxonomy.

Information and Communications Technology (ICT) is a subset of goods and services consisting of information and telecommunications technology, platforms, software, hardware and services.

Inspection and Test Plans (ITPs) record all inspection and testing requirements relevant to a specific process to ensure quality standards are met. ITPs document the procedure to be undertaken and the evidence to be provided (including reviews and verification points) to verify that a work process/product or activity conforms to the specified requirements.

International Procurement Agreement (IPA) is defined in Schedule 1 [1] of the Public Works and Procurement Amendment (Enforcement) Act 2018 and means an international agreement that applies to procurements by Australian Governments and covers procurements by NSW agencies.

Limited tender is where an agency approaches one or more potential suppliers of its choice to make submissions, sometimes termed a direct negotiation if only one supplier is approached. It may be used for specialist work or circumstances where only one or a limited number of service providers are known to be able to fulfil the contract, e.g. markets controlled by a monopoly or oligopoly.

Local business has the same definition as an SME.

Measures include any law, regulation, policy, procedure, requirement or practice.

Medium business is a business with 20-199 FTEs.

Modern slavery includes any conduct involving the use of any form of slavery, servitude or forced labour to exploit children or other persons taking place in the supply chains of government agencies or non-government agencies.

Non-government organisations (NGOs) means a non-profit organisation that is independent from government. A non-profit organisation is one which 'is not operating for the profit or gain of its individual members, whether these gains would have been direct or indirect'.

Notifiable WHS incident is an incident involving the death of a person, or serious injury or illness of a person or a dangerous incident, (as defined in the WHS Act 2011) that must be notified to SafeWork NSW.

Open tender is a publicly advertised tender that is open to any interested supplier. Open tenders can include multi-stage procurements where the first stage is an open approach to market.

Panel means a group of suppliers that have been selected, usually through an open procurement process, to provide goods or services, including construction services, at agreed conditions. A standing offer is established with each supplier covering the same or similar goods or services, with a basis for pricing and for a specified period.

Piggybacking is where one agency has established an arrangement and has made the arrangement available to other agencies.

Preference refers to any law, regulation, policy, procedure, requirement or practice that allows favourable treatment of specified groups of suppliers, e.g. SMEs.

Prequalification Scheme, also known as Multi-Use Lists, Approved Lists or Procurement Lists, means a list of suppliers that meet relevant experience and qualification standards to be engaged for specified business opportunities.

Principal contractor is a contractor that contracts with an agency as the client and is appointed as principal contractor for nominated work, meaning they are authorised to have management or control of the workplace and discharge the duties of a principal contractor under the WHS Regulation 2017.

Probity is uprightness, honesty, proper and ethical conduct and propriety in dealings, and can be defined as complete and confirmed integrity, uprightness and fairness in a particular process.

Probity advisers act as part of a procurement/sale project team and work contemporaneously with project managers. The principal role of a probity adviser is to provide probity advice and solutions throughout the transaction.

Probity auditors work independently of a project team and are engaged to verify that processes followed during a procurement/sale are consistent with government regulations and best practice principles, primarily after the fact.

Procurement refers to a process that begins with the basic 'make or buy' decision, and then spans the 'whole life' of supplier/ construction arrangements. It includes the definition of business needs, designing and implementing arrangements, monitoring and managing contract and supplier performance, and reviewing outcomes to assess the effectiveness of arrangements.

Project WHS Management Plan sets out the specific WHS resources, consultation and risk management processes, responsibilities, procedures and practices, for a particular project. It describes how the supplier intends to implement its Corporate WHS Management System for the whole of the project, and Safe Work Method Statements.

Proposed RFT is an early notification to the market of an upcoming business opportunity or tender but is not a guarantee that the RFT will proceed.

Purchasing is the process of buying or purchasing from an existing procurement arrangement or directly from a supplier.

Quality Management Plan is a project or contract-specific plan developed by applying an appropriate Quality Management System to plan and carry out the work involved, to ensure conformity with the requirements for the project/contract and to manage quality risks.

Quality Management System provides a structure, including documentation and processes, which enables the delivery of products and services to be controlled and managed to consistently meet the specified requirements.

Recurrent expenditure is expenditure which does not result in the creation or acquisition of fixed assets (new or second-hand). It consists mainly of expenditure on wages, salaries and supplements, purchases of goods and services and consumption of fixed capital (depreciation).

Regional business is a business located in any area within NSW outside the Newcastle, Sydney and Wollongong metropolitan areas. A list of regional local government areas is available on ProcurePoint.

Request for Proposal (RFP) is a request to the market to provide preliminary proposals or ideas for a business solution. A second stage may involve short listed tenderers being invited to tender for the contract or, where a best solution is sought, negotiation with the preferred service provider on the final requirements and price.

Request for Tender (RFT) means an invitation, by advertisement or directly, to respond to sourcing requirements by lodging a tender response. It covers all forms of tendering, including an invitation or request for quotation (RFQ) or proposal (RFP), offers, EOI, pre-registration for RFQ or RFP.

Selective tender means a selective procurement method whereby the procuring entity invites only qualified suppliers to submit a tender. Suppliers may be qualified via a prequalification scheme; an EOI, RFP or similar process; or due to some other qualification, accreditation, license or provision.

Small business is a business with 1-19 FTEs, including sole traders and start-ups.

Small or medium enterprise (SME) refers to an Australian or New Zealand based enterprise with fewer than 200 full time equivalent (FTE) employees.

SME and Sustainability Criteria is a non-price-evaluation criterion of at least 15 per cent, which considers how potential suppliers will support the government's economic, ethical, environmental and social priorities. A minimum of 10 per cent of the total non-price criteria must be allocated to SME participation consistent with relevant exemptions in IPAs.

Standard Commercial Framework is a framework to engage business advisory services that provides standard definitions and capped rates for engagement and role types, a discount structure, capped expenses and a target resource mix for engagements.

Standing Offer is an arrangement setting out the terms and conditions, including a basis for pricing, under which a supplier agrees to supply specific goods and services, including construction services, to an eligible buyer for a specified period.

Substantial (FX) Risk is a foreign exchange risk considered to be substantial by Treasury and TCorp based on the size and nature of the exposure, duration and size of the procurement, frequency of the risk occurrence, timing and level of volatility of foreign currency/ies to the A\$.

Supplier is an entity or person who has entered into a contract with an agency.

Sustainable procurement is a process whereby organisations meet their needs for products, services, works and utilities in a way that achieves value for money on a whole-of-life basis in terms of generating benefits not only for the organisation, but also to society and the economy, while minimising damage to the environment.

Tenderer is an entity or person who has responded to an RFT or other approach to market.

Unsolicited proposal is an approach to government from a proponent over a commercial proposition, where the government has not requested the proposal. This may include proposals to build and/or finance infrastructure, provide goods or services or undertake a major commercial transaction.

Value is the genuine, estimated value over the proposed term of an acquisition (not a value per annum). Unless specified otherwise, value is exclusive of GST. If an agency undertakes more than one procurement activity with the same supplier for the same goods and services within a reasonable period, the value of all the procurements should be added together (that is, order splitting is prohibited).

Whole-of-government arrangement means any procurement arrangement, including whole-of-government contracts and prequalification schemes, under which an agency provides for the purchase of goods or services, including construction, by that agency, all other NSW government agencies and eligible buyers.

Whole-of-government contract means a standing offer or panel arrangement under which an agency provides for the purchase of goods or services, including construction, by that agency, all other NSW government agencies and eligible buyers.

WHS Management Plan sets out the arrangements to manage work health and safety on a construction project. It is less detailed than a Project WHS Management Plan.

WHS Management System is the overall management system, including organisational structure, planning activities, responsibilities, practices, procedures, processes and resources, for developing, implementing, achieving, reviewing and maintaining the supplier's WHS policy, and so managing WHS risks.

Document control

Document approval

Approved by the Procurement Board: 20 February 2019

Administrative updates approved by NSWCPO: 4 October 2019

Document version control

Version	Status	Date	Prepared by	Comments
1.0	Final	20 February 2019	Emma Cooper	Initial version approved by Procurement Board
1.1	Final	1 July 2019	Emma Cooper	Administrative and approved policy updates. Includes board directions and policies approved after Procurement Board approval and prior to commencement date of 1 July 2019: PBD-2019-01 Engagement of Professional Services Suppliers, issued 26 March 2019 PBD-2019-02 Telecommunications Procurement, issued 29 April 2019 PBD-2019-03 Access to Government Construction Procurement Opportunities by SMEs, issued 1 May 2019 PBD-2019-04 Approved Procurement Arrangements, issued 1 July 2019 Government Resource Efficiency Policy, revised 21 February 2019 Circular Economy Policy Statement, released 25 February 2019 TPP19-03 Recurrent Expenditure Assurance Framework, issued 31 January 2019 Replace references to Procurement (Enforceable Procurement Provisions) Direction 2019 with PBD-2017-06 International Procurement Agreements, as new Direction not yet in effect. Adds Construction Industry Leadership Forum (CILF) Notes, approved by Procurement Board 5 June 2019.

Version	Status	Date	Prepared by	Comments
1.2	Final	1 October 2019	Emma Cooper	 Incorporated policy updates and omissions identified after release of version 1.1: PBD-2019-05 Enforceable Procurement Provisions, released 16 September 2019, effective date 29 November 2019 Public Works and Procurement Regulation 2019, replacing 2014 Regulation that was remade 1 September 2019 DFSI-2019-01 NSW Government Operational Communications Strategy, released 15 July 2019. Added: Bid Cost Contributions Policy for construction projects valued over \$100 million, released December 2018 Construction and demolition waste management requirements per the <i>Protection of the Environment Operations Act 1997</i>, Standards for Managing Construction Waste in NSW, and Construction and Demolition Waste Management Toolkit TC12-12 Mandatory use of the TMF for all Government insurance requirements, released 3 May 2012 TC16-11 Mandatory principal arranged insurance for all major capital works projects, released 15 August 2016.

Review Date

This policy will be updated on a quarterly schedule to include new and amended policies.

The policy will be formally reviewed by July 2021.

It may be reviewed earlier in response to post-implementation feedback from agencies, the Procurement Leadership Group, the Construction Leadership Group and the Procurement Board.

